

Fish and Wildlife Board Meeting Minutes

Wednesday, April 24, 2024

The Vermont Fish and Wildlife Board held an in-person meeting at 5:00 pm on Wednesday, April 24, 2024, at the National Life Dewey Conference Room, 1 National Life Drive, Montpelier, VT 05620. A recording of the meeting is available on the department's YouTube channel.

Agenda

1. Approval of Previous Meeting Minutes (April 10, 2024)
2. Public Comments (Limited to 2-minutes per speaker)
3. 2024 Antlerless Deer Permits and Youth Season – Preliminary Approval

Board Members Present: Brian Bailey, Nicholas Burnham, Jamie Dragon, Brad Ferland (Chair), Allison Frazier, Robert Patterson

Virtual: David Deen, Michael Bancroft, Paul Noel, Jay Sweeny

Absent: Neal Hogan, Michael Kolsun, Bryan McCarthy, Martin Van Buren

Department Staff Present: Wildlife Director John Austin, Game Warden Major Sean Fowler, Deer and Moose Project Leader Nick Fortin, Principal Assistant Abigail Connolly

Virtual: Commissioner Christopher Herrick

Members of the Public Present: Rod Coronado, Bob Galvin, Chris Bradley

Virtual: Mario Heitmann

The meeting was called to order at 5:00 pm

Approval of Previous Meeting Minutes

Board Member Patterson moved to approve the April 10, 2024 meeting minutes. Board Member Dragon seconded the motion. The Board voted to approve the minutes (10-0).

Public Comment Period

Rod Coronado, Orange, regarding S.258

[The recording of the public comments and the meeting can be viewed here.](#)

2024 Antlerless Deer Permits and Youth Season – Preliminary Approval

Nick Fortin presented the 2024 antlerless deer permits and youth season recommendation to the Board. The recommendation and presentation are included below. Nick Fortin explained the next steps which includes asking for public comment on the recommendation, two public hearings on May 6 and May 8, 2024, and a final vote by the Board on May 15, 2024. The Board Members asked questions about the success rate of hunters, how populations are estimated, the impact of physical check stations, what immediate steps can be taken to address overpopulation issues, the possibility of hunting antlerless deer during rifle season, the density goal for WMU O, antler point restrictions (APR) in WMUs, the availability and quality of habitat, competition of wildlife for resources, deer yards data, and the youth season. Board Member Patterson moved to accept the proposal as presented by the department. Board Member Bailey seconded the motion. The Board voted to approve the motion (10-0).

Commissioner's Update

Commissioner Herrick discussed the Northeast Association of Fish & Wildlife Agencies (NEAFWA) conference on April 21-24, 2024, which included discussions on landscape conservation. Commissioner Herrick discussed S.258. John Austin gave an overview of landscape scale conservation. Chair Ferland asked to have the department come back and do a presentation on black bear.

Motion To Adjourn:

The Board voted to adjourn the meeting at 6:15 pm.

2024 Antlerless Harvest and Youth/Novice Season Recommendation

to the
Vermont Fish and Wildlife Board



Vermont Fish and Wildlife Department
Agency of Natural Resources
1 National Life Drive, Davis 2
Montpelier, VT 05620-3208
802-828-1000

Summary of Key Points

- Vermont had the easiest winter on record (since 1970) in 2024.
- The 2023 antlerless deer harvest was 15% below the recommended antlerless harvest.
- Yearling antler beam diameters, fawn weights, and other physical condition metrics are below optimal levels in many areas, indicating that deer numbers have exceeded the level their habitat can support long-term.
- Deer populations in eleven WMUs are projected to be above their respective population objectives in 2024. The recommended antlerless harvest is intended to reduce deer populations in these WMUs.
- Populations in all other WMUs will be close to their respective population objectives and the recommended antlerless harvest is intended to stabilize populations and provide additional harvest opportunities.
- The recommended permit allocations are expected to result in the harvest of 3,980 antlerless deer during the antlerless (early muzzleloader) and December muzzleloader seasons. This would result in an estimated total harvest from all seasons of approximately 8,744 antlerless deer.
- Antlerless permit allocations in several WMUs have exceeded demand, and allocations may now exceed demand in several additional WMUs. This means the recommended antlerless harvest is the maximum achievable under current regulations. This level of harvest may not be sufficient to achieve established population objectives.

Executive Summary

The Vermont Fish and Wildlife Department estimates there will be approximately 153,000 white-tailed deer on the Vermont landscape prior to the start of the 2024 deer hunting seasons. This represents an increase of 5 percent from the retrospective 2023 pre-hunt estimate. Deer populations in 11 Wildlife Management Units (WMU) are expected to be above their respective density objectives established in the *2020-2030 Big Game Management Plan*. The remaining 10 WMUs will have deer densities close to their respective density objectives. Deer are not evenly distributed across Vermont. As a result, harvest management strategies that account for regional differences in deer density are essential to the health and proper management of Vermont's deer herd.

For deer to be healthy and productive, deer populations must be kept below the carrying capacity of the habitat through the regulated harvest of antlerless deer. Biological information collected annually by the Department, including reproductive data, fawn and yearling body weights, and yearling antler size, indicate that deer populations have exceeded the level the habitat can support long-term in some parts of Vermont. Deer populations must be reduced or maintained below the limits of their habitat or physical condition will continue to decline, habitat damage will increase, and populations will become unstable and susceptible to substantial winter mortality.

The winter of 2024 was relatively easy for deer throughout Vermont. Antlerless harvests in recent years will limit deer population growth in many areas, but some growth is still expected. Antlerless harvests will need to be increased to reduce deer densities in those WMUs that remain above objective and to stabilize populations in other WMUs at their current level.

To achieve established density objectives, the Department recommends the harvest of 8,744 antlerless deer during the 2024 hunting seasons. The Department recommends that antlerless harvest be authorized during the archery and youth/novice seasons in all WMUs. After accounting for expected archery and youth/novice season harvests, the Department recommends that 3,980 antlerless deer be harvested, by permit, during the antlerless-only muzzleloader season in late October and the December muzzleloader season. Achieving this harvest requires the issuance of 28,300 WMU-specific antlerless permits distributed among Vermont's 21 WMUs (31 percent more permits than the 22,000 allotted in 2023).

Three public hearings were held March 18, 20, and 21, 2024 to gather comments on the deer herd. Approximately 73 members of the public participated in these hearings. Two additional public hearings will be held May 6 and 8, 2024.

2023 Muzzleloader Antlerless Harvest Recommendation

Pursuant to 10 V.S.A. §§4081, 4082, 4084 and 4742a, and 10 V.S.A. Appendix §37, hereafter is the Department's 2024 antlerless harvest and youth season recommendation. Based on population estimates, a harvest of 8,744 antlerless deer is recommended during the 2024 hunting seasons. This includes 4,764 antlerless deer harvested during the archery, youth, and novice seasons, and 3,980 antlerless deer harvested, by permit, during the antlerless (October muzzleloader) and December muzzleloader seasons. Adult females are typically 84 percent of the total antlerless deer harvest, so harvesting this number of antlerless deer would yield approximately 7,322 adult does.

Population Status

The 2023 deer hunting seasons saw a buck harvest one percent higher than the previous 3-year average (see *2023 Vermont White-tailed Deer Harvest Report* for more information). Nine WMUs had retrospective population estimates in 2023 that exceeded their respective population objectives established in the *2020-2030 Big Game Management Plan*. The 2023 antlerless deer harvest was below the recommended antlerless harvest in 18 WMUs and the winter of 2024 was the easiest winter for deer on record. As a result, deer population growth is expected in most WMUs.

Winter Severity 2024

The Department has long recognized the influence that winter weather can have on Vermont's deer herd and has been collecting winter severity data since 1970. Between December 1 and April 15, volunteers record one winter severity index (WSI) point for each day with at least 18 inches of snow on the ground, and one point for each day the temperature reaches 0°F or below. These data have proven useful to describe deer population dynamics; however, how well deer survive winter depends largely on three factors: 1) body condition of deer as winter begins, 2) availability of quality deer wintering habitats, and 3) the timing of snow in the fall and snowmelt in spring. Snow cover that remains late into spring can cause significant negative impacts by delaying spring green up and, consequently, reducing fawn survival.

The winter of 2024 was the easiest on record for deer, with a state-wide average WSI of 5 points (**Figure 1**). This was well below the 30-year median of 36 and the 10-year median of 30. All WMUs experienced an easier-than-normal winter (**Figure 2**). The lack of deep snow across much of the state for much of the winter allowed deer to utilize habitats outside of traditional wintering areas and access the best available foods. As a result, overwinter mortality was minimal.

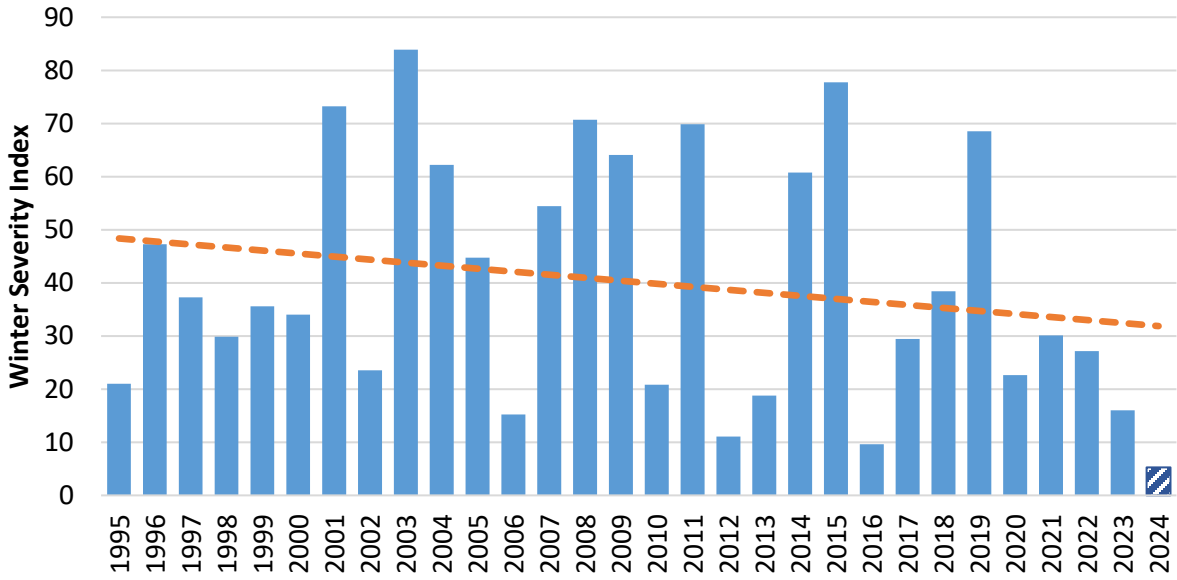


Figure 1. Statewide winter severity index (WSI), 1995–2024. The dashed line shows the 30-year trend.

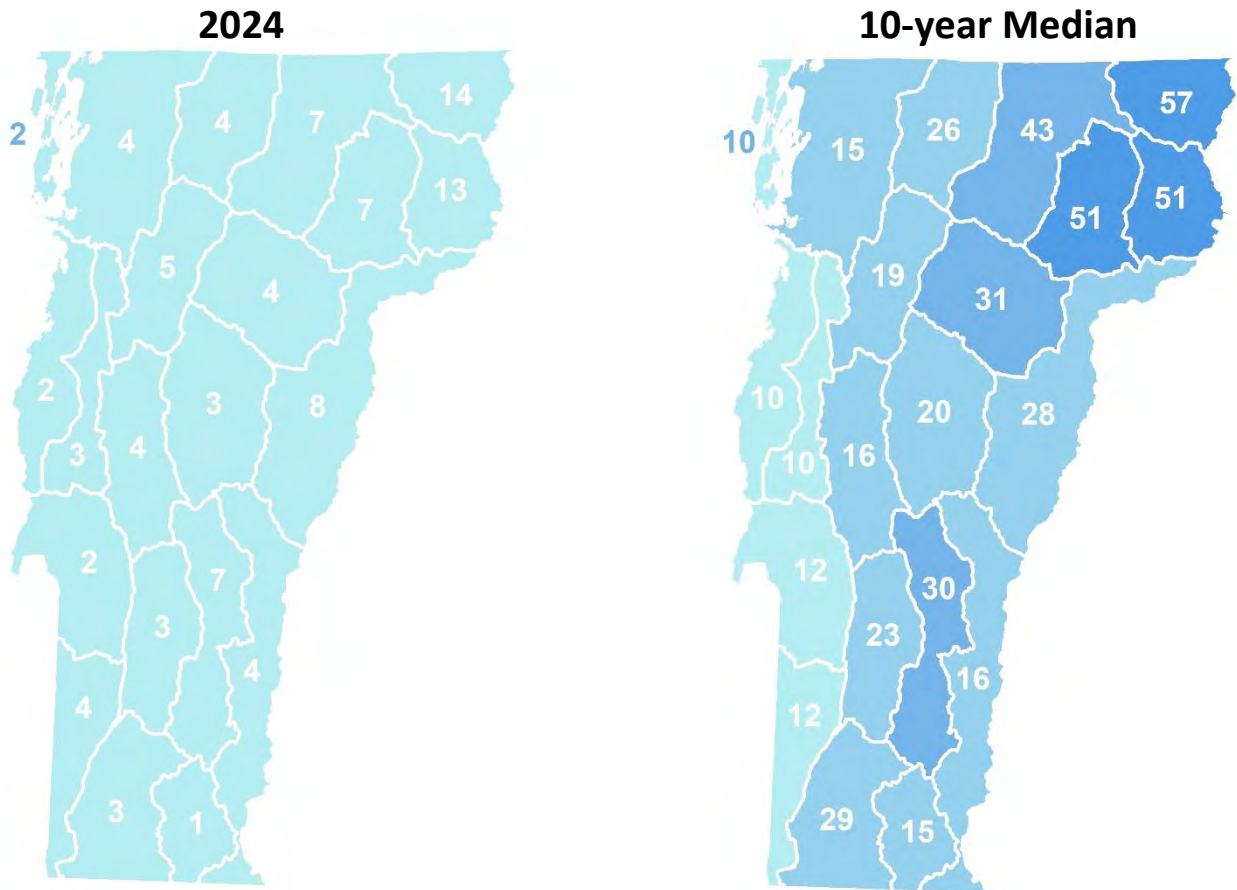


Figure 2. Winter severity index by Wildlife Management Unit in 2024 and the 10-year median.

Population Health

Biological information collected annually by the Department, including reproductive data, fawn and yearling body weights, and yearling antler size, indicate that deer populations have exceeded the level the habitat can support long-term in some parts of Vermont (**Figure 3**, see **Appendix A** for individual WMU information). In many cases, this does not appear to be a new problem. Instead, this appears to be a subtle but chronic problem that may have occurred for decades in some areas. Declines in measures like yearling antler beam diameter have been slow (**Figure 3**); therefore, it takes many years of data to separate the trend from normal annual variation.

Health concerns are most pronounced in central Vermont but are evident in many parts of the state (see **Appendix A** for more detail). In most cases, the Department believes the primary driver of declines in physical condition was not a recent increase in deer abundance, but rather a slow, steady decline in the quality of deer habitat. Deer abundance has been relatively stable during the past 15 years, and, arguably, the past 30 years. However, Vermont's forests are aging and the amount of young forest (less than 20 years old), which provides critical forage for deer, is declining. Other factors, including hunter access to private land, proliferation of invasive plants, and climate change are also important, and make the problem and any solutions more complex. The simple result, however, is that the habitat cannot support the number of deer it used to, and it is likely that carrying capacity will continue to decline. Deer populations must be reduced below the limits of their habitat or physical condition will continue to decline, habitat damage will increase, and populations will become unstable and more susceptible to disease and substantial winter mortality.

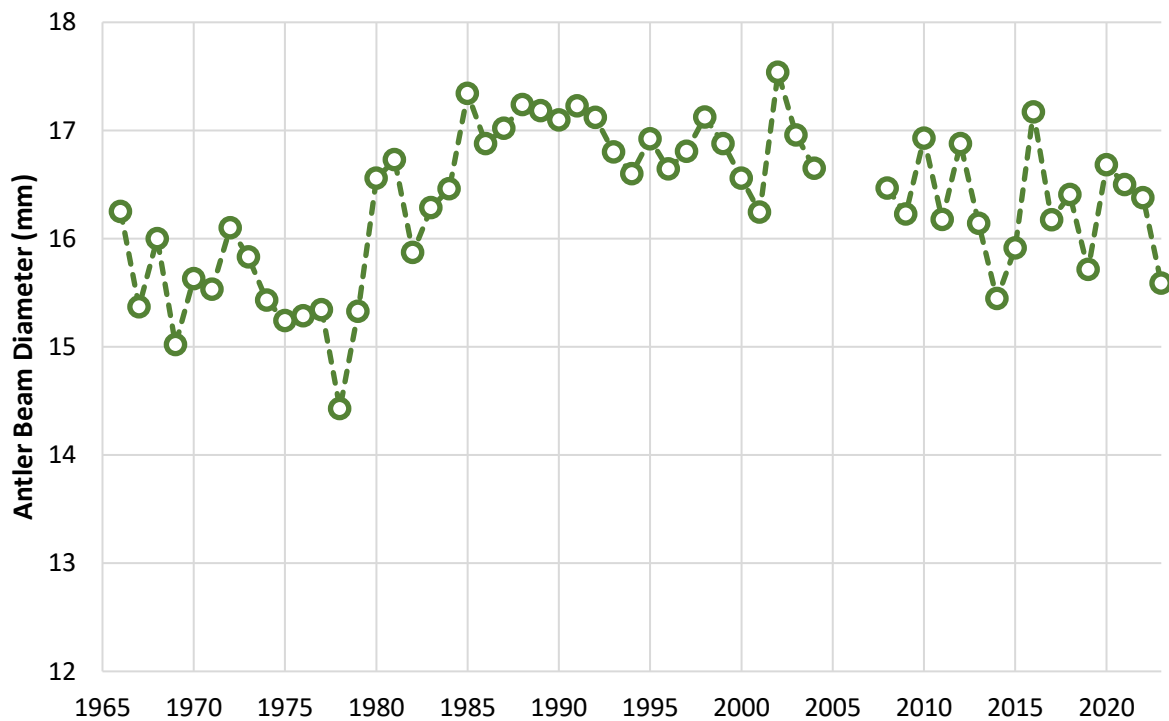


Figure 3. Antler beam diameter of yearling bucks in Vermont, 1965–2023. Data are from deer examined at biological check stations.

Population Projections and Management Objectives

Antlerless deer harvests in 2023 were 15% below objective overall, and well below objectives in most WMUs. Combined with the exceptionally easy winter for deer in 2024, this is expected to result in deer population increases in most areas of the state in 2024. Importantly, deer densities remain above population objectives in several WMUs and recent management efforts have not been sufficient to counter the effects of recent mild winters. To provide healthy habitats and thereby keep deer healthy and productive, deer densities must be kept at established objectives (Figure 8). Maintaining a healthy deer herd is the best way to mitigate the potential effects of winter weather and provide a stable population over the long term.

Based on analysis of herd demographic data, hunter effort, deer sighting rates (Figure 4), buck harvests (Figure 5), antlerless deer harvests, and winter severity data (Figure 2), the Department expects deer numbers to increase in most WMUs while remaining stable in other areas (Figures 6 and 7). Eleven WMUs will have deer densities that exceed their respective population objectives (Figure 8), and the Department's intent is to reduce deer densities in those areas (Figures 9). Other WMUs will have deer densities that are within two deer per square mile of their population objective and the intent is to stabilize those populations at or near their current level.

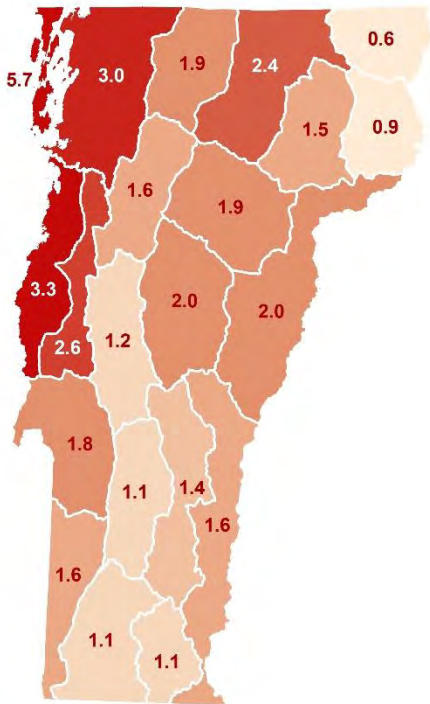


Figure 4. Deer seen per 10 hours of hunting by regular season deer hunters, 2021–2023.

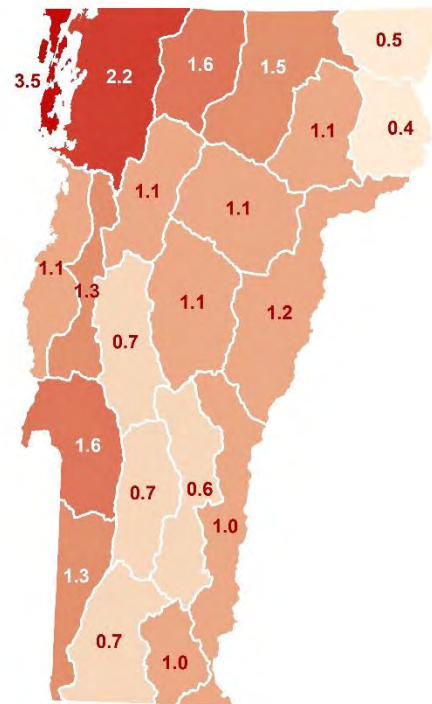


Figure 5. Adult buck harvest per square mile during the 2023 deer seasons. Buck harvest rate is affected by antler restrictions in some WMUs.

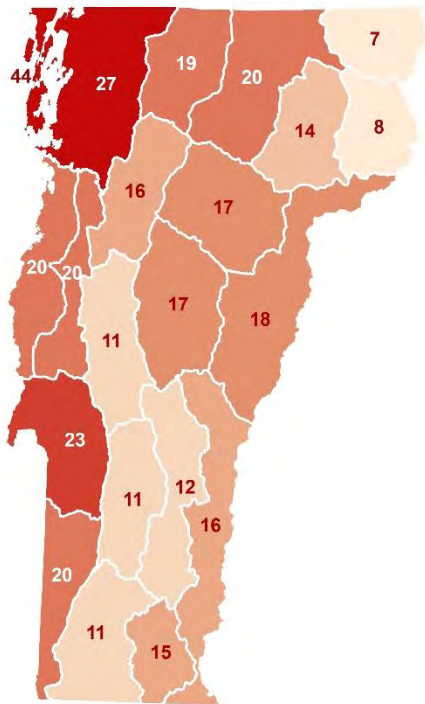


Figure 6. 2023 estimated deer density (deer per square mile of habitat), by WMU.

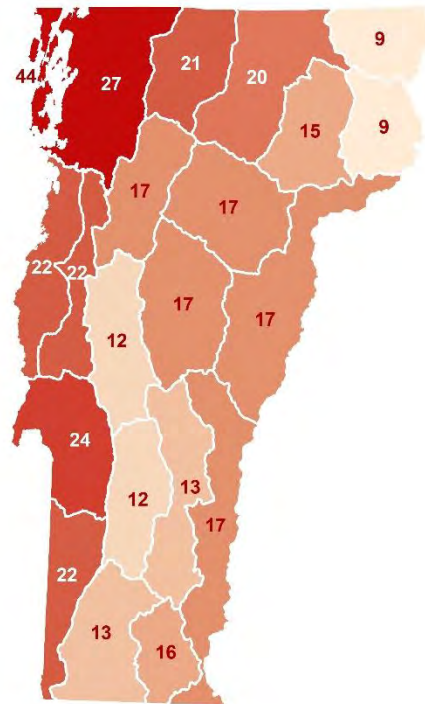


Figure 7. 2024 predicted deer density (deer per square mile of habitat), by WMU.

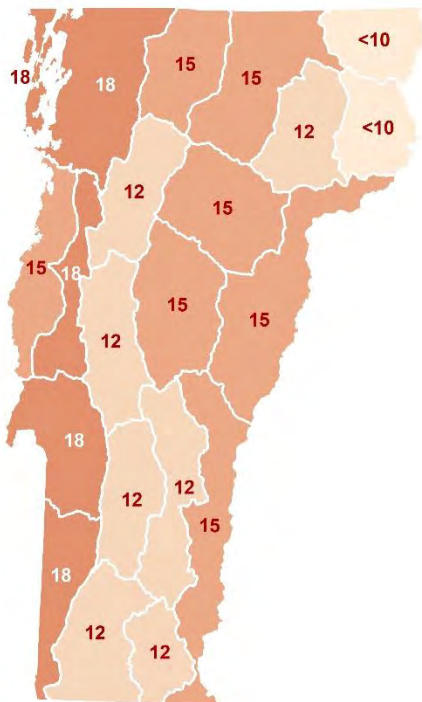


Figure 8. Deer density objectives (deer per square mile of habitat), by WMU.

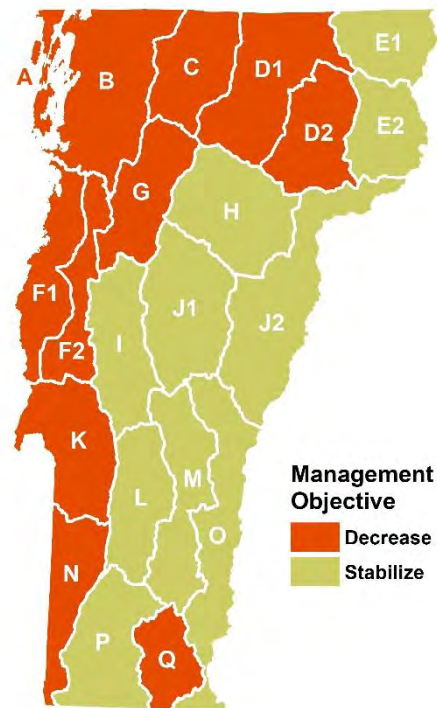


Figure 9. Desired change in the deer population, by WMU, to reach density objectives.

Antlerless Harvest and Buck Age Structure Management

Antlerless harvests are an important tool for managing buck age structure and the overall buck hunting experience. The 2018 Big Game Survey found that 74% of Vermont hunters are interested in managing for older, larger deer. Further, the most important drivers of hunter satisfaction, after “just going deer hunting,” were “harvesting an older, larger-antlered buck” and “the amount of buck sign in the woods.” Providing additional antlerless harvest opportunities helps to reduce hunting pressure on bucks, allowing more bucks to survive to older ages. Increased antlerless harvests are also necessary to achieve a more balanced buck-to-doe ratio. Perhaps most importantly, a healthy deer population produces healthier, larger-antlered, larger-bodied bucks.

Ultimately, the Department would like to maintain the buck population at its current level. It may seem counterintuitive that this can be done with fewer does in the population, but age structure and birth rate data clearly indicate that it is possible. When does are in better physical condition they give birth to more fawns, and, more importantly, are able to raise more of those fawns to adulthood. This means that fewer, healthier does can recruit more deer into the population than a larger number of less-healthy does on over-browsed habitat. If the physical condition of deer can be improved, recruitment of fawns to adulthood will improve. Since half of fawns are male, this would allow the buck population to remain at its current level, or even increase, despite fewer does on the landscape.

Antlerless Harvest Recommendation

Archery Season

The Department believes it is appropriate to have all WMUs open to the taking of antlerless deer during the 2024 archery season. Antlerless harvest in archery season is a key component in deer population management in Vermont. Archery hunters tend to distribute their hunting effort and, as a result, harvest in areas with higher deer numbers. Therefore, archery harvest has a low impact in areas with fewer deer. Importantly, archery harvest allows hunters to better regulate local deer herds in areas with high deer densities, particularly areas where firearm hunting is limited.

Youth and Novice Season

The Department is strongly committed to recruiting new hunters into Vermont’s deer hunting heritage. Based on this commitment and the importance of harvesting an adequate number of female deer each year, the Department recommends that the youth and novice season bag limit be one deer of either sex in all WMUs. This will provide these hunters with additional opportunity to harvest a deer and the opportunity to help properly manage Vermont’s deer herd. The Department also recommends that hunters during this season be able to take any buck, regardless of antler characteristics. It is critical that spike-antlered bucks be taken during this season so the Department can track their prevalence in the population (for population modeling) and obtain important biological information (e.g., weight, antler measurements) from this portion of the yearling buck population. This is the primary reason Department biologists examine deer during this season each year. This will have no impact on buck age structure management in WMUs that still have an antler restriction, as the buck harvest during this season is typically about five percent (four percent in 2023) of the overall buck harvest.

Antlerless Permits

Antlerless permits are recommended for all of the state’s 21 WMUs in 2024. These permits may be filled during the antlerless-only muzzleloader season in late October or during the December muzzleloader season. The Department recommends that a total of 28,300 antlerless permits be issued (31 percent more than the 22,000 approved for distribution in 2023). An increase in antlerless permits is recommended in 14 WMUs, while all other WMUs would have the same number of permits as allocated in 2023 (**Figure 10**). However, permit allocations were not increased in WMUs A, F1, K, and N only because current allocations have already exceeded demand for permits in these areas.

These recommendations are intended to move populations toward WMU-specific deer density and physical condition objectives established in the *2020-2030 Big Game Management Plan* (see **Appendix A** for additional detail). This permit allocation is expected to result in the harvest of an additional 3,980 antlerless deer above those harvested during the archery and youth/novice seasons.

This recommendation continues to take advantage of new hunting regulations to achieve the higher antlerless harvests that are necessary to achieve WMU-specific deer density and physical condition objectives. However, for some WMUs this also represents the maximum antlerless harvest achievable under current regulations, which may be insufficient to achieve population objectives. In the future, more antlerless deer will need to be harvested in some years to maintain populations at desired densities, particularly when winters are mild and as deer condition and fawn recruitment rates improve.

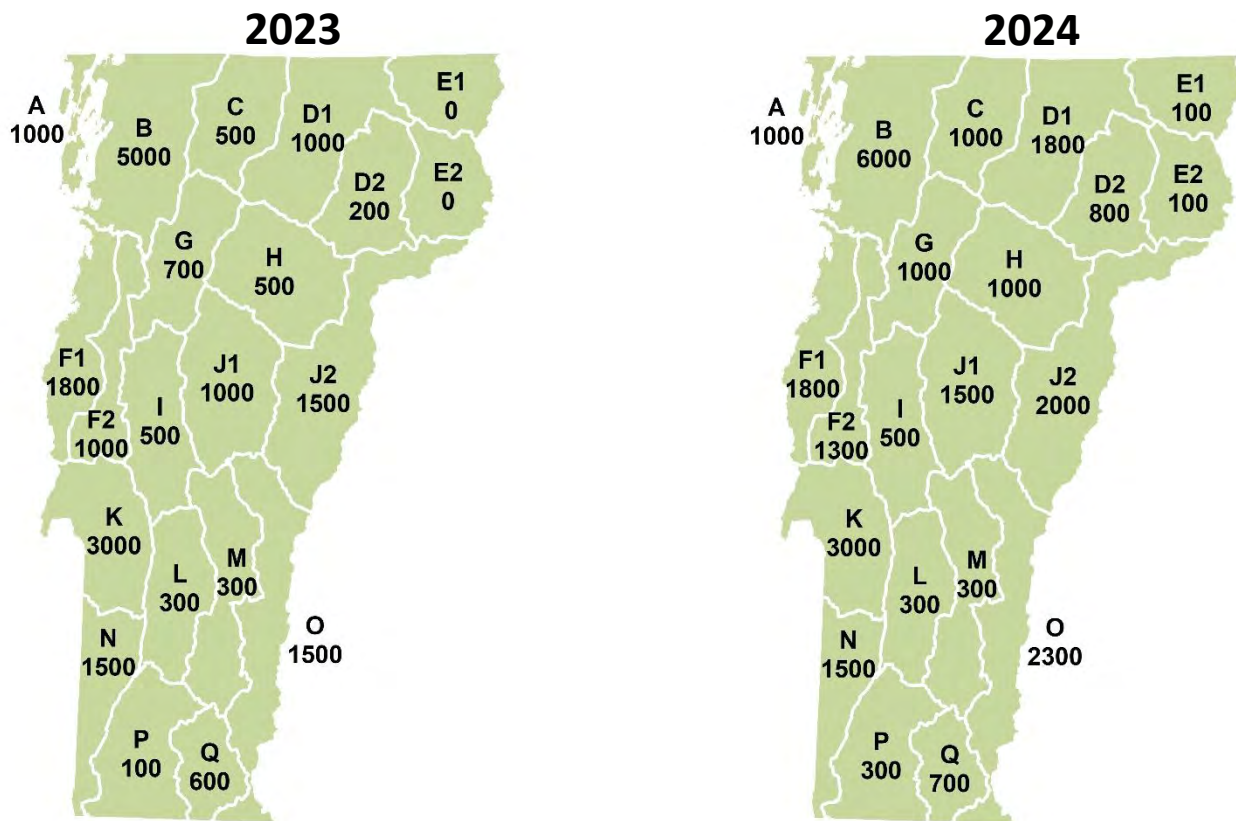


Figure 10. Antlerless permit allocations by wildlife management unit for 2023 and 2024 (proposed).

Table 1. Estimated deer densities and predicted antlerless deer harvests during the 2024 archery, youth/novice, and muzzleloader seasons, by wildlife management unit.

WMU	Deer per mi ²			Muzzleloader Antlerless			Other Antlerless		2024 Total Antlerless	% of Doe Population Harvested	Doe Harvest per Mi ²	Doe Harvest per 100 Bucks ^a
	Objective	2023	2024	Permits	Fill Rate	Harvest	Archery	Youth/Novice				
A	18	44	44	1000	13%	127	164	22	312	17%	3.71	110
B	18	27	27	6000	14%	861	706	144	1710	18%	2.33	110
C	15	19	21	1000	18%	179	258	46	484	10%	1.05	65
D1	15	20	20	1800	20%	352	353	104	810	12%	1.18	71
D2	12	14	15	800	19%	154	164	34	352	10%	0.76	67
E1	<10	7	9	100	20%	20	26	4	50	3%	0.13	25
E2	<10	7	9	100	20%	20	24	3	47	3%	0.12	28
F1	15	20	22	1800	12%	213	150	25	389	10%	1.03	84
F2	18	20	22	1300	11%	140	132	32	304	9%	0.94	68
G	12	16	17	1000	12%	122	144	13	280	7%	0.61	57
H	15	17	17	1000	17%	173	298	41	512	9%	0.83	79
I	12	11	12	500	12%	62	95	10	167	5%	0.33	42
J1	15	17	17	1500	15%	224	275	37	536	10%	0.85	80
J2	15	18	17	2000	17%	338	413	72	823	11%	0.97	86
K	18	23	24	3000	11%	332	188	52	571	9%	1.09	71
L	12	11	12	300	12%	36	61	10	107	4%	0.25	31
M	12	12	13	300	14%	42	53	10	106	3%	0.20	28
N	18	20	22	1500	10%	157	116	34	306	7%	0.79	59
O	15	16	17	2300	14%	321	226	27	573	10%	0.88	86
P	12	11	13	300	14%	41	93	11	146	4%	0.27	38
Q	12	15	16	700	9%	65	90	2	157	7%	0.57	54
STATE				28300	14%	3980	4030	734	8744			

^a In WMUs with an antler restriction, which reduces buck harvest, this number will be higher than a comparable area with no antler restriction.

Table 2. Muzzleloader antlerless permit history by WMU, 2016–2023, and recommended permit allocation for 2024. Numbers in parentheses are the number of permits actually distributed.

WMU	2016	2017	2018	2019	2020	2021	2022	2023	2024
A	1100	1100 (843)	1100 (720)	1100 (939)	1000	500	800	1000 (855)	1000
B	5500	5500	5500	5500	4500	3500	4000	5000	6000
C	350	700	800	300	500	500	500	500	1000
D1	300	500	1200	500	1000	800	800	1000	1800
D2	100	300	800	300	500	300	200	200	800
E1	0	0	0	0	0	0	0	0	100
E2	0	0	0	0	0	0	0	0	100
F1	200	1200 (917)	1000 (900)	1000	1000	1300	1500 (1453)	1800 (1145)	1800
F2	700	1500 (1297)	1300	1300	1300	1000	1000	1000	1300
G	300	300	300	300	700	700	700	700	1000
H	750	900	1100	400	300	300	300	500	1000
I	0	300	300	300	500	500	500	500	500
J1	300	750	1200	800	1500	1200	800	1000	1500
J2	1500	1750	2500	2000	2000	1800	1500	1500	2000
K	4100 (3569)	4100 (2505)	4000 (2446)	4000 (2440)	3000	3000 (2795)	2500	3000 (2222)	3000
L	0	300	300	300	300	300	300	300	300
M	200	300	300	300	300	300	300	300	300
N	2100 (1835)	2100 (1588)	2000 (1487)	2000 (1462)	2000	1800 (1642)	1500	1500 (1378)	1500
O	1200	2000	2600 (2300)	2000	2000	1500	1500	1500	2300
P	0	0	0	0	100	100	100	100	300
Q	250	900 (692)	700 (604)	600	500	600	600	600	700
STATE	18950 (18254)	24500 (21442)	27000 (24057)	23000 (20741)	23000	20000 (19637)	19400 (19353)	22000 (20300)	28300

Table 3. Muzzleloader antlerless permit fill rate by WMU, 2016–2023.

WMU	2016	2017	2018	2019	2020	2021	2022	2023
A	10%	12%	19%	13%	17%	14%	11%	13%
B	15%	13%	19%	14%	18%	15%	14%	14%
C	29%	19%	33%	24%	23%	20%	20%	21%
D1	25%	28%	29%	24%	23%	19%	18%	22%
D2	18%	18%	21%	21%	20%	17%	18%	22%
E1								
E2								
F1	15%	11%	16%	13%	17%	13%	12%	12%
F2	14%	11%	19%	12%	17%	11%	10%	11%
G	20%	16%	28%	14%	17%	12%	12%	13%
H	16%	17%	20%	18%	21%	18%	16%	18%
I		11%	24%	15%	19%	14%	10%	13%
J1	23%	19%	26%	19%	18%	14%	17%	14%
J2	20%	16%	23%	17%	21%	16%	18%	17%
K	13%	12%	18%	14%	16%	11%	12%	10%
L		14%	31%	15%	17%	13%	9%	15%
M	18%	15%	24%	13%	17%	13%	17%	12%
N	13%	12%	18%	11%	13%	11%	11%	9%
O	15%	15%	20%	11%	13%	13%	16%	12%
P					17%	13%	14%	14%
Q	11%	12%	18%	10%	13%	9%	11%	8%
STATE	15%	14%	21%	14%	17%	14%	14%	13%

Public Comments

Three public hearings were held March 18, 20, and 21, 2024 to gather comments on the deer herd. Approximately 73 members of the public participated in these hearings. Two additional public hearings will be held May 6 and 8, 2024.

Appendix A: Population Status and Management Recommendations by WMU

Deer densities, habitat conditions, and winter severity can vary substantially from one part of Vermont to another. Additionally, these factors and the effects of historical deer densities have resulted in deer in some regions being in better physical condition than others. This results in variable deer population dynamics across the state; therefore, deer management prescriptions are made at the WMU level rather than statewide.

The Department is aware that deer densities (and other factors) vary within each WMU, sometimes substantially. Unfortunately, managing deer at a smaller scale than a WMU is not currently feasible given the structure of hunting regulations and the Department's ability to collect enough data. However, hunters generally do a good job of targeting areas of higher deer density within a WMU if they have sufficient access.

Description of data provided for each WMU

Area of deer habitat: Deer habitat is all land that is not developed.

Management Objective: The desired change in the deer population (Increase, Decrease, Stabilize)

Recommended Antlerless Harvest: The recommended antlerless harvest for 2024 during the archery, youth/novice, and muzzleloader seasons. Archery and youth/novice antlerless harvests are based on the previous 3-year averages and adjusted for the expected change in deer numbers from 2023 to 2024. The number of permits required to achieve the recommended muzzleloader antlerless harvest is also shown.

Deer Density: Estimated pre-hunt deer density over the past 10 years based on retrospective population modelling and the projected density in fall 2024. The density objective established in the *2020-2030 Big Game Management Plan* is represented by a red line in the figure. The shaded green area shows ± 2 deer per square mile – the range in which the management objective will be to stabilize.

Harvest: The total buck and antlerless deer harvests during all seasons during the past 10 years. The proposed antlerless harvest for 2024 is shown by the dotted red line.

Yearling Antler Beam Diameter/Yearling Male Weight/Fawn Weight: These physical condition metrics are from deer examined by biologists at check stations. The average for the most recent three years of data is provided. Sample size is shown in parentheses. Minimum acceptable levels for each metric, established in the *2020-2030 Big Game Management Plan*, are also shown.

Adult Birth Rate: The average adult birth rate (fetuses per doe) over the past five years based on examinations of incidentally killed deer during February-May. Sample size is shown in parentheses. The minimum acceptable level established in the *2020-2030 Big Game Management Plan* is also shown.

Winter Severity: The median winter severity index in that WMU over the past 10 years and the expected adult doe mortality outside of the hunting seasons based on that winter severity.

Red Numbers: Numbers are red when a metric does not meet the objectives established in the *2020-2030 Big Game Management Plan*.

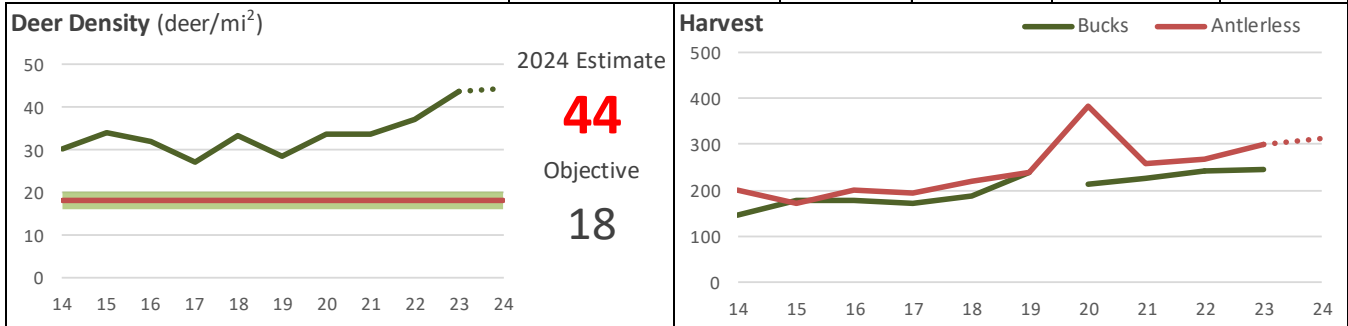
A

71

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	164	22	127 <small>1000 permits</small>	312



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
15.8 (8)	124.3 (10)	57.3 (7)	1.86 (7)	10
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
17	118	60	1.60	8%



Wildlife Management Unit A encompasses the Champlain Islands (Grand Isle County). Winters here are among the least severe anywhere in Vermont and the habitat is relatively productive due to an abundance of agriculture. Despite high population density, physical condition of deer in this region remains good, presumably due to the abundance of agricultural habitat.

The abundant agriculture and other open land results in only 46% of the habitat being forested. This means the estimated density of 39 deer per square mile of habitat equates to 84 deer per square mile of forest. This density of deer is having significant impacts on forest ecosystems. The health of these ecosystems is the primary management concern in this region.

Although antlerless harvests have been higher since 2020, they have not prevented population growth. The antlerless permit allocation in this WMU has exceeded demand and it is unlikely that all permits will be distributed. As a result, the recommended antlerless harvest is the maximum achievable under current regulations, and may be insufficient to achieve population objectives.

Limited hunter access to private land is a significant management challenge in this WMU.

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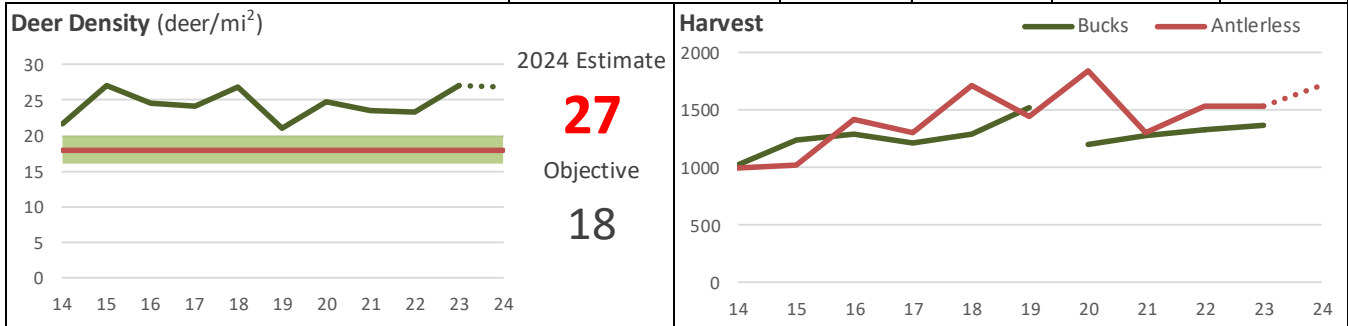
B

616

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	706	144	861 <small>6000 permits</small>	1710



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg. 15.8 (103)	3-Year Avg. 117.1 (107)	3-Year Avg. 58.3 (82)	5-Year Avg. 1.82 (28)	Median WSI 15
Minimum 17	Minimum 118	Minimum 60	Minimum 1.60	expected non-hunt mortality 9%



Wildlife Management Unit B encompasses the Champlain Valley north of the Winooski River. Severe winters are rare in this region and the habitat is relatively productive, with an ideal mix of forest and fields.

Physical condition of deer in this region is mediocre considering the quality of the habitat, indicating that deer densities have exceeded the level that the habitat can support long-term. This is further supported by widespread and often substantial evidence of deer impacts to forest ecosystems. It appears that recent increases in antlerless harvest may have stopped physical condition from declining, but have been insufficient to allow for improvement.

Deer density in this WMU has been above management objective for many years, and recent antlerless harvests have been insufficient to reduce deer numbers.

The recommended antlerless permit allocation in this WMU may exceed demand and it is possible that all permits will not be distributed. As a result, the recommended antlerless harvest is likely the maximum achievable under current regulations, and may be insufficient to achieve population objectives.

Limited hunter access to private land is a significant management challenge in this WMU.

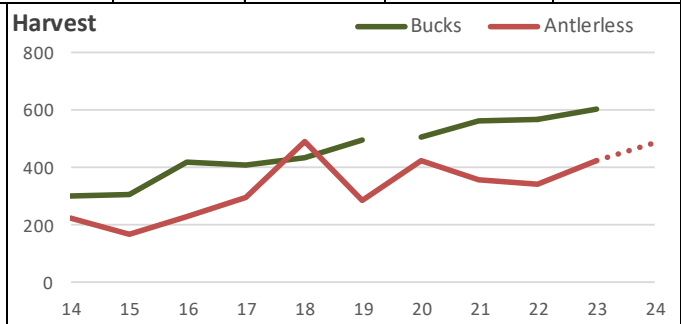
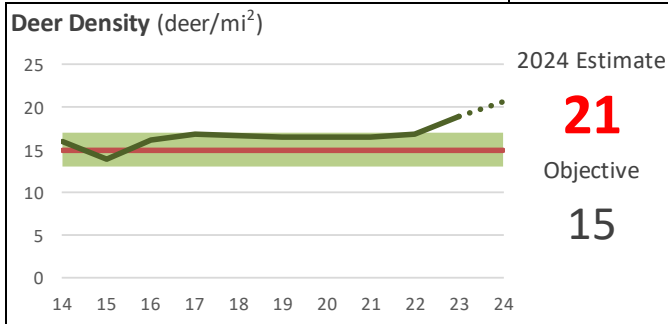
C

386

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	258	46	179 <small>1000 permits</small>	484



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
17.3 (22)	116.0 (22)	58.3 (17)	1.73 (11)	26
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
17	118	60	1.60	10%



Wildlife Management Unit C encompasses the northernmost portion of the Green Mountains, from Johnson to the Canadian border. The westernmost portion of the WMU consists of lower elevation farmland similar to WMU B and has notably higher deer densities than higher elevation portions of the WMU.

Physical condition of deer in this WMU is mediocre and suggests that density has been near or slightly above the level the habitat can support for many years. This is presumably driven primarily by higher density in the western portion of the WMU and/or declining habitat quality in the more heavily forested, mountainous areas.

Deer density has remained relatively stable in this WMU over the past 10 years, but increased notably in 2023 and is expected to increase again this year due to recent mild winters. Importantly, density has been above objective for many years, and previous antlerless harvests have been insufficient to reduce deer numbers.

The recommended antlerless harvest this year is an increase over recent years and is necessary to reduce deer numbers. However, if winters continue to be mild, even more antlerless deer will need to be harvested to achieve density and physical condition objectives.

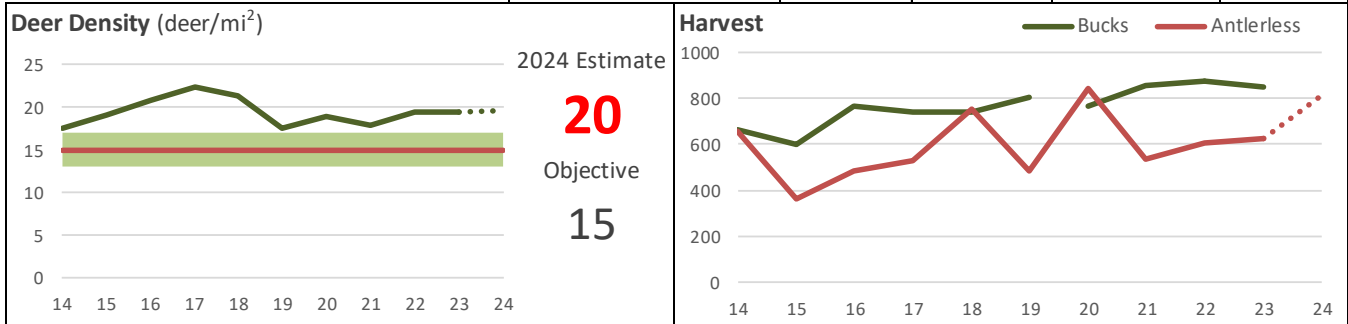
D1

570

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	353	104	352 <small>1800 permits</small>	810



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
16.1 (47)	117.5 (48)	59.3 (24)	1.52 (23)	44
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
17	118	60	1.60	13%



Wildlife Management Unit D1 is in the northern Vermont piedmont biophysical region. Deer habitat in this WMU is fairly productive, with a mix of forest and fields. Winters in this region tend to be more severe than much of the rest of the state, which limits the density of deer that can be supported long term.

Physical condition of deer in this WMU is not good considering the quality of the habitat, with all metrics now falling below minimum acceptable levels. This is a clear indication that deer numbers have exceeded what the habitat can support for many years.

Recent higher antlerless harvests appear to have helped stabilize deer density in this WMU, but have been insufficient to reduce deer numbers when winters are easy or moderate. A higher antlerless harvest is recommended in 2024, and will likely be necessary going forward to effectively reduce deer numbers and improve physical condition.

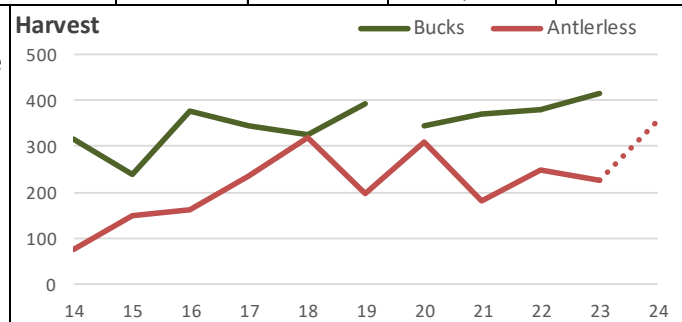
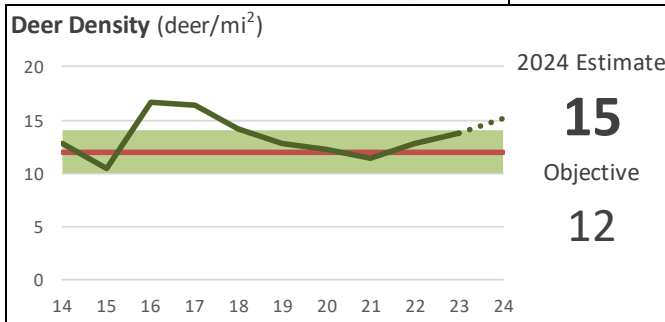
D2

387

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	164	34	154 800 permits	352



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
17.0 (8)	118.8 (8)	59.3 (6)	1.94 (17)	51
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
17	118	60	1.60	14%



Wildlife Management Unit D2 is located in the Northeast Kingdom. Higher elevation portions of the unit are heavily forested while lower elevations, particularly along the Passumpsic river valley, include more open land and agriculture. As a result, deer density is higher in lower elevation areas in the southeastern part of the unit.

Winters in this WMU are often severe, which limits deer density, particularly in the higher elevation areas, and helps keep deer in good physical condition. However, several metrics are now near minimum acceptable levels, indicating deer numbers in some parts of this WMU may be too high. Several of the lower elevation towns (e.g., Burke, Lyndon, St. Johnsbury) have seen record or near-record harvests in recent years, suggesting the deer population in this part of the WMU is growing.

The antlerless harvest recommendation is intended to reduce the population to the objective of 12 deer/mi². Most antlerless harvest, particularly during the archery season, tends to be concentrated in the lower elevation, higher density parts of the WMU.

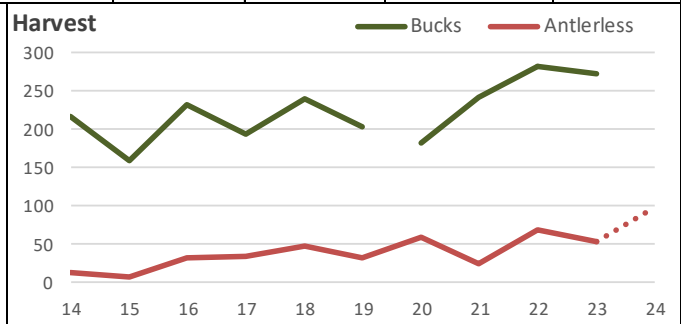
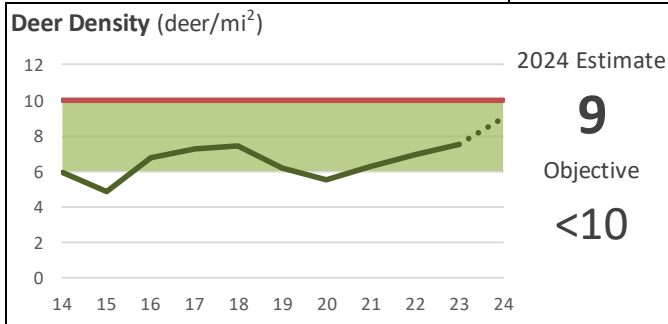
E

648

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Stabilize	51	7	40 <small>200 permits</small>	98



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg. 19.6 (9) Minimum 17	3-Year Avg. 122.7 (9) Minimum 118	3-Year Avg. 63.0 (1) Minimum 60	5-Year Avg. 2.17 (6) Minimum 1.60	Median WSI 57 <small>expected non-hunt mortality</small> 15%



Wildlife Management Units E1 and E2 are located in the northeast corner of Vermont in the northeast highlands biophysical region. This region regularly experiences severe winters which limit deer density.

These WMUs are heavily forested, but young forest is abundant due to widespread commercial timber harvesting. As a result, summer deer habitat is relatively high quality. It is the quantity and quality of winter habitat, specifically mature softwood cover, that limits deer abundance in this region.

Additionally, deer in this region must coexist with a relatively abundant moose population. Because they largely compete for the same resources at certain times of year, the densities of both species must be considered in management decisions. The current density objective in these WMUs considers both the relationship between deer and moose and the limited quantity and quality of current deer winter habitat. Maintaining deer density below 10/mi² helps minimize the risk of brainworm infection in moose and allows deer winter habitats to improve.

Although deer density remains below the 10/mi² threshold, it has been increasing in recent years. The current antlerless harvest recommendation, including issuing antlerless permits in these WMUs for the first time since 2000, is intended to prevent further population growth.

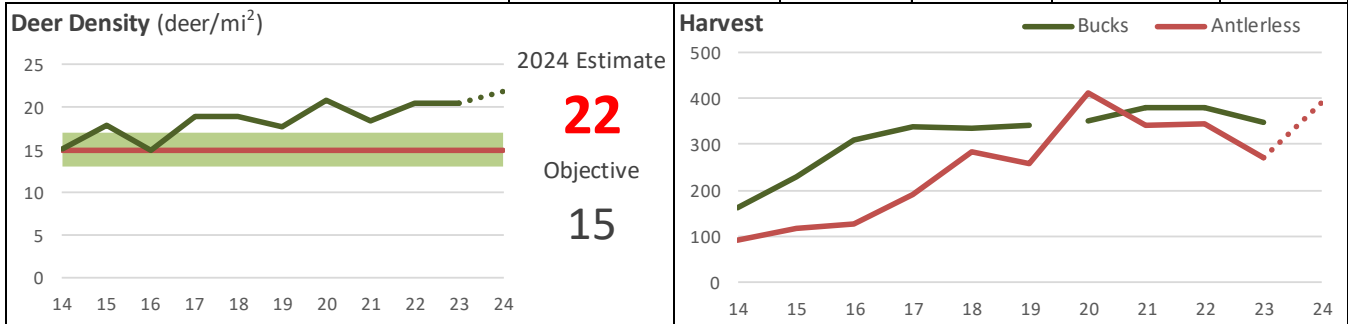
F1

316

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	150	25	213 <small>1800 permits</small>	389



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
16.1 (22)	121.2 (23)	61.1 (9)	2.07 (15)	10
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
17	118	60	1.60	8%



Wildlife Management Unit F1 is in the southern Champlain Valley, from Burlington south through the heavily agricultural regions of Addison County. Winters are relatively easy for deer in this part of Vermont and the abundance of agriculture results in excellent deer habitat. This is reflected in the physical condition of the deer, which is often among the best in the state.

The abundance of agriculture and otherwise open land results in only 33% of this WMU being forested. The current density of 22 deer/mi² of habitat therefore equates to 68 deer/mi² of forest. These high densities have caused widespread and significant impacts to forest ecosystems, including many of the uncommon natural communities that are found in this region.

Deer density has increased steadily over the past decade, with many towns having record or near-record harvests each year. The recent increases in antlerless harvest may have helped to slow this increase, and possibly stabilize the population, but have been insufficient to reduce deer density toward the objective.

The recommended antlerless permit allocation in this WMU exceeds demand and it is unlikely that all permits will be distributed. As a result, the recommended antlerless harvest is the maximum achievable under current regulations, and may be insufficient to achieve population objectives.

Limited hunter access to private land is a significant management challenge in this WMU.

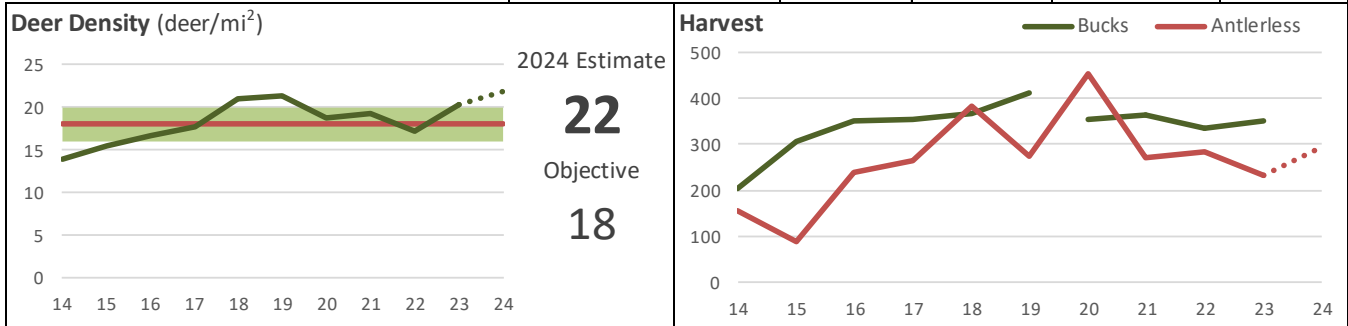
F2

268

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	132	32	140 <small>1300 permits</small>	304



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg. 14.5 (14)	3-Year Avg. 119.9 (14)	3-Year Avg. 60.2 (17)	5-Year Avg. 1.78 (9)	Median WSI 10
Minimum 17	Minimum 118	Minimum 60	Minimum 1.60	expected non-hunt mortality 8%



Wildlife Management Unit F2 is located in the southern Champlain Valley in the foothills of the Green Mountains. Winters here are relatively easy for deer and the habitat is generally good with a mix of forest and field.

Considering the prevalence of agriculture and mild winters, the mediocre condition of yearling bucks is concerning. This suggests that deer density has exceeded the level the habitat can support. Indeed, deer impacts to forest ecosystems are common in this WMU.

Many towns in this WMU have experienced record or near record harvests in the past few years. However, recent higher antlerless harvests appear to have helped stabilize the population near the objective.

The recommended antlerless permit allocation in this WMU may exceed demand and it is possible that all permits will not be distributed. As a result, the recommended antlerless harvest is likely the maximum achievable under current regulations, and may be insufficient to achieve population objectives if winters continue to be mild.

Limited hunter access to private land is a significant management challenge in this WMU.

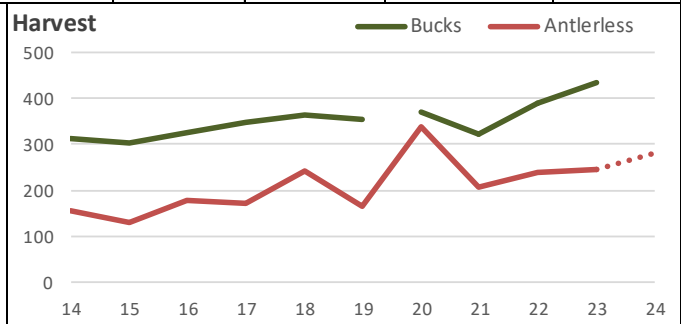
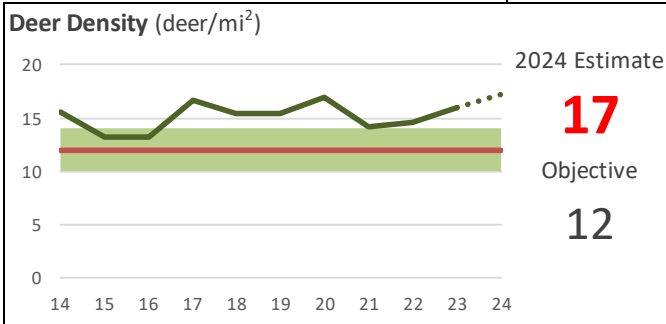
G

388

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	144	13	122 <small>1000 permits</small>	280



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg. 17.4 (10)	3-Year Avg. 118.5 (10)	3-Year Avg. 62.0 (1)	5-Year Avg. 1.62 (13)	Median WSI 19
Minimum 16.5	Minimum 115	Minimum 60	Minimum 1.60	expected non-hunt mortality 9%



Wildlife Management Unit G is in the northern Green Mountains from the Appalachian Gap (Rte 17) north to Johnson. This area is heavily forested and mountainous, and includes both Camel’s Hump and Mount Mansfield. Deer habitat is poor due to the unproductive mountain terrain and very limited young forest habitat. Winters here can occasionally be severe, but are often more moderate at lower elevations where deer typically spend the winter.

Deer density in this unit is low at higher elevations, but moderate to high at lower elevations, particularly on the western edge of the unit. Physical condition of deer was below optimal levels for many years, but it has improved recently. This may be due to increased antlerless harvests in recent years, although deer density has not changed much.

Past antlerless harvests may have helped stabilize deer numbers in this WMU, but have been insufficient to reduce the population toward objective. The recommended antlerless harvest in 2024 is an increase over recent years. This should reduce deer numbers if winter severity is normal, which will help to maintain the improved physical condition.

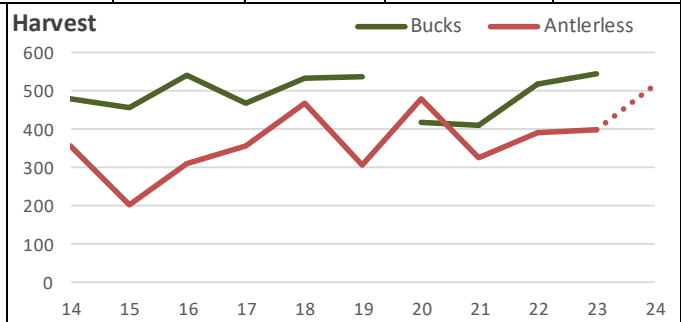
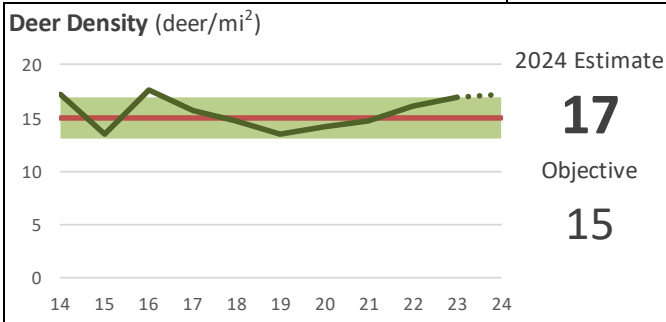
H

518

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Stabilize	298	41	173 <small>1000 permits</small>	512



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
14.9 (17)	112.3 (18)	56.6 (17)	1.28 (25)	31
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
16	115	60	1.60	11%



Wildlife Management Unit H is located in north-central Vermont, from Stowe east to Groton and Barre-Montpelier north to Hardwick. Habitat quality for deer varies considerably in this unit, and that is reflected in local deer densities. Lower elevation areas closer to Montpelier and Barre have more agriculture and open land and easier winters, resulting in relatively high deer density. The remainder of the WMU is higher elevation (including the Worcester and Groton ranges) and heavily forested. Winters are more severe in these areas and habitat quality is generally poor. As a result, deer density is lower.

Physical condition of deer in this WMU is mediocre to poor. Overall deer density in this WMU has been near objective for several years. While that should be sustainable, it will be important to achieve and maintain higher antlerless harvests in the Barre-Montpelier area where deer are overabundant.

Most of the antlerless harvest in this WMU occurs during archery season and is heavily concentrated closer to Barre and Montpelier. The recommendation for 2024 allows additional antlerless harvest opportunity in the muzzleloader seasons and should help to stop population growth and stabilize deer numbers near the objective.

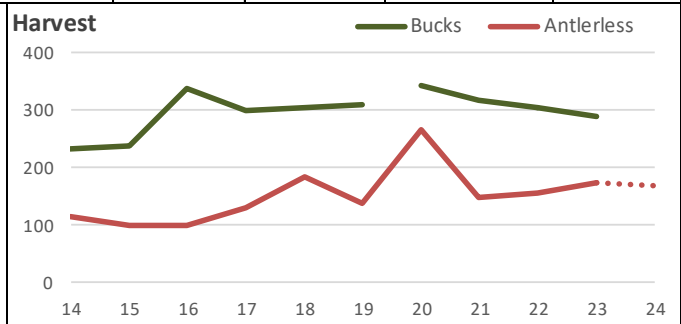
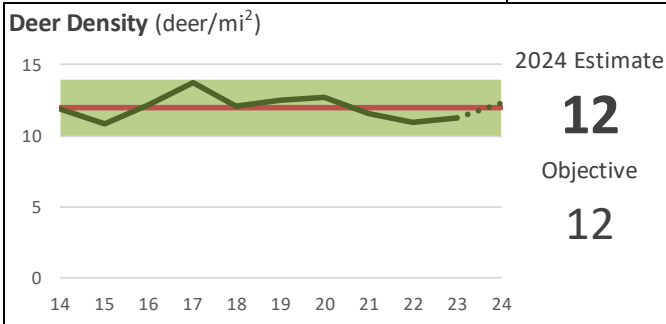


424

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Stabilize	96	10	62 <small>500 permits</small>	167



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg. 15.8 (5)	3-Year Avg. 118.4 (5)	3-Year Avg. 50.0 (3)	5-Year Avg. 1.44 (9)	Median WSI 17
Minimum 16.5	Minimum 115	Minimum 60	Minimum 1.60	expected non-hunt mortality 9%



Wildlife Management Unit I is located in the central Green Mountains, from Route 4 in Killington north to the Appalachian Gap (Rte. 17). Deer habitat is generally poor due to the unproductive mountain terrain and very limited young forest habitat. Winters here can occasionally be severe but are often more moderate at lower elevations where deer typically spend the winter.

Deer density in this unit is low at higher elevations, but can be moderate to high at lower elevations, particularly on the western edge of the unit. Physical condition measures are concerning, but sample sizes are limited.

It appears that higher antlerless harvests since 2017 have helped to stabilize the population at the objective of 12 deer/mi². The recommendation for 2024 is to continue with that harvest level to maintain current deer numbers and provide additional harvest opportunity.

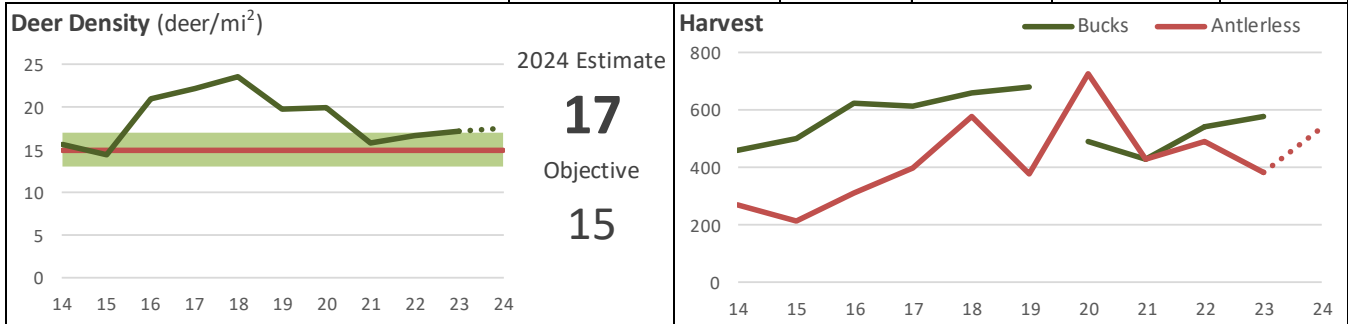
J1

528

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Stabilize	275	37	224 <small>1500 permits</small>	536



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
16.4 (9)	113.6 (9)	58.6 (5)	1.59 (27)	20
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
16	115	60	1.60	9%



Wildlife Management Unit J1 is located in central Vermont. It encompasses the area from route 100 east to route 110 in Tunbridge and Chelsea, and from route 2 south to Bethel. Habitat quality for deer varies considerably in this unit, and that is reflected in local deer densities. Eastern parts of the WMU are hilly with an almost ideal mix of forest and field resulting in relatively high deer density. Conversely, the western half of the WMU is more mountainous and heavily forested. Habitat quality is lower and, as a result, deer density is lower.

Physical condition of deer in this WMU has been poor for many years, but appears to be improving. Poor condition is presumably related to declining habitat quality and historical overabundance of deer. Clearly, deer density in this unit had exceeded the level the habitat can support long-term. Recent population reductions appear to be having the desired effect of improving physical condition.

Recent higher antlerless harvests and the moderately severe winter of 2019 have reduced the population in this WMU and held it near the objective of 15 deer/mi². The recommended antlerless harvest in 2024 is a slight increase over recent years and is necessary to counter expected growth due to recent mild winters. This level of harvest will likely be necessary to maintain the population near the objective level, particularly when winters are mild.

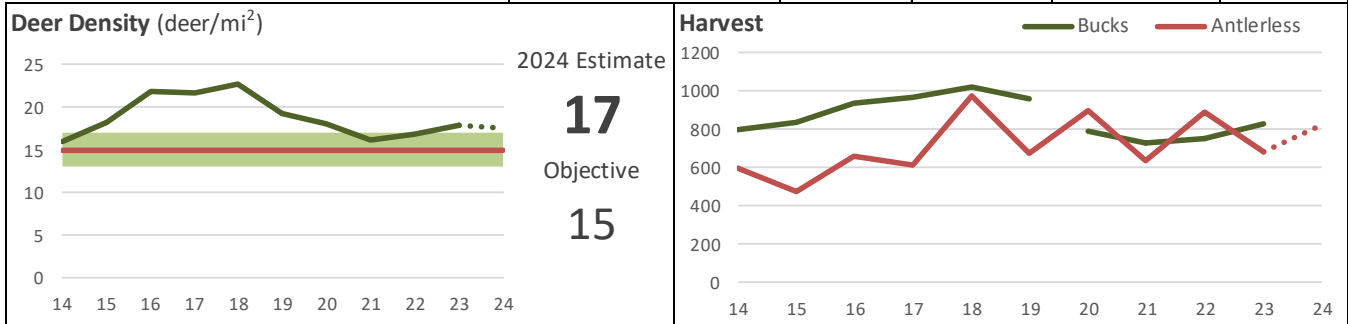
J2

705

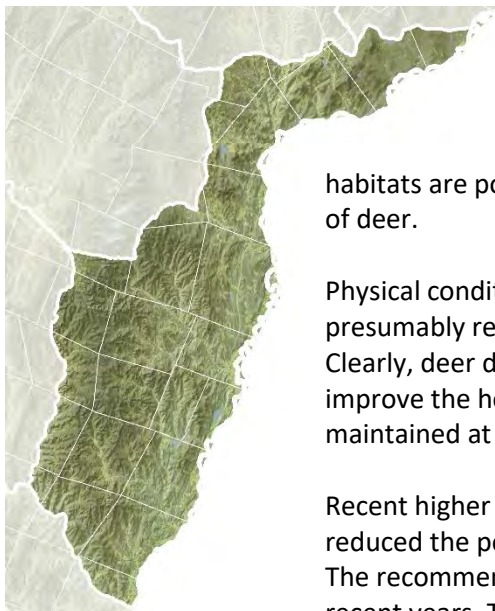
mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Stabilize	413	72	338 <small>2000 permits</small>	823



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
15.6 (26)	108.7 (26)	56.2 (33)	1.67 (33)	29
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
16	115	60	1.60	11%



Wildlife Management Unit J2 encompasses the Connecticut River Valley from Lunenburg to White River Junction. Winters can occasionally be severe but are typically moderate to easy. The habitat contains a desirable mix of forest and field but forest habitats are poor quality due to a lack of young forest and historical overabundance of deer.

Physical condition of deer in this WMU is poor and has been for many years. This is presumably related to historical overabundance of deer and declining habitat quality. Clearly, deer density has exceeded the level the habitat can support long-term. To improve the health of deer in this WMU, deer density must be reduced and maintained at the objective level.

Recent higher antlerless harvests and the moderately severe winter of 2019 have reduced the population in this WMU and held it near the objective of 15 deer/mi². The recommended antlerless harvest in 2024 is similar to the harvest achieved in recent years. This level of harvest will be necessary to maintain the population near the objective level, particularly when winters are mild.

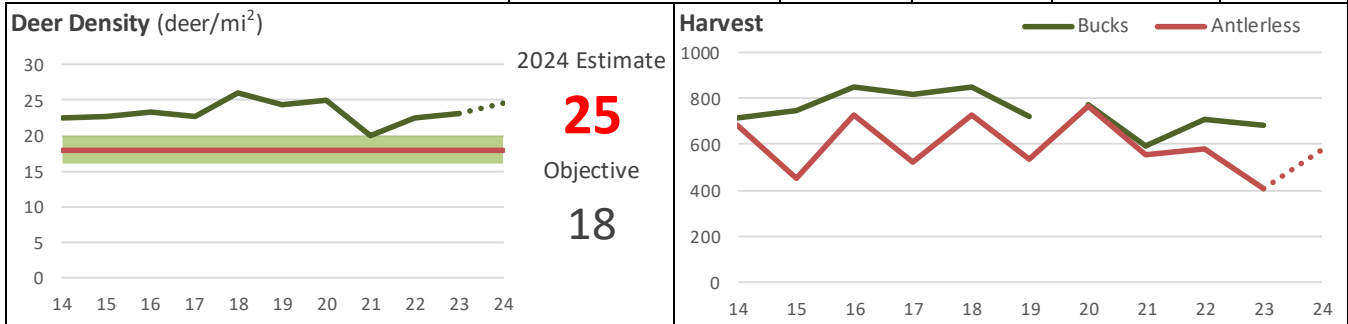
K

438

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	188	52	332 <small>3000 permits</small>	571



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
16.8 (20)	110.6 (24)	60.6 (22)	1.50 (18)	12
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
16.5	115	60	1.60	8%



Wildlife Management Unit K is located in the Western Foothills biophysical region, encompassing areas west of US Route 7 from Brandon south through Rutland to Danby. This region has relatively easy winters and habitat with a good mix of forest and field. Importantly, oak is abundant and widespread and is an important factor in maintaining mediocre physical condition of deer despite chronic overabundance.

Deer browse damage to forest regeneration is ubiquitous throughout the WMU and has been occurring for decades in many areas. Chronic overabundance of deer has significantly impacted forest ecosystems and contributed to the proliferation of invasive species.

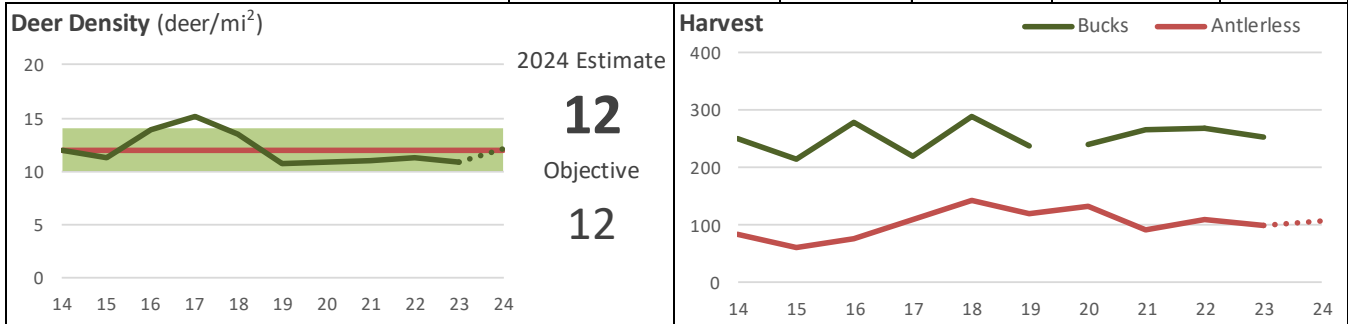
Following an apparent population decline in 2021 that was likely related to reduced hunting effort following a local EHD outbreak, the density estimate in 2022 returned to levels typical of this WMU over the past decade.

The recommended antlerless permit allocation in this WMU exceeds demand and it is unlikely that all permits will be distributed. As a result, the recommended antlerless harvest is the maximum achievable under current regulations, and will be insufficient to achieve population objectives.

Limited hunter access to private land is a significant management challenge in this WMU.

L**365**mi² deer habitat

Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Stabilize	61	10	36 300 permits	107



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg. 13.3 (1) Minimum 16.5	3-Year Avg. 108.0 (1) Minimum 110	3-Year Avg. 54.0 (2) Minimum 60	5-Year Avg. 1.65 (17) Minimum 1.60	Median WSI 23 expected non-hunt mortality 10%



Wildlife Management Unit L is located in the southern Green Mountains, from US Route 4 in Killington south to route 30 in Winhall. Deer habitat is generally poor due to the unproductive mountain terrain and very limited young forest habitat. Winters here can occasionally be severe but are often more moderate at lower elevations where deer typically spend the winter.

Deer density in this unit is low at higher elevations, but can be moderate to high at lower elevations on the western edge of the unit, particularly closer to Rutland.

Physical condition metrics are below desired levels, but sample sizes have been very limited. Importantly, the population has not grown over the past 10 years despite very limited antlerless harvests. This suggests that habitat quality is the primary factor limiting deer density in this WMU.

The recommended antlerless harvest is intended to maintain the population at its current level. It is similar to recent antlerless harvests and will provide reasonable antlerless harvest opportunities and help address higher deer densities along the western edge of the unit.

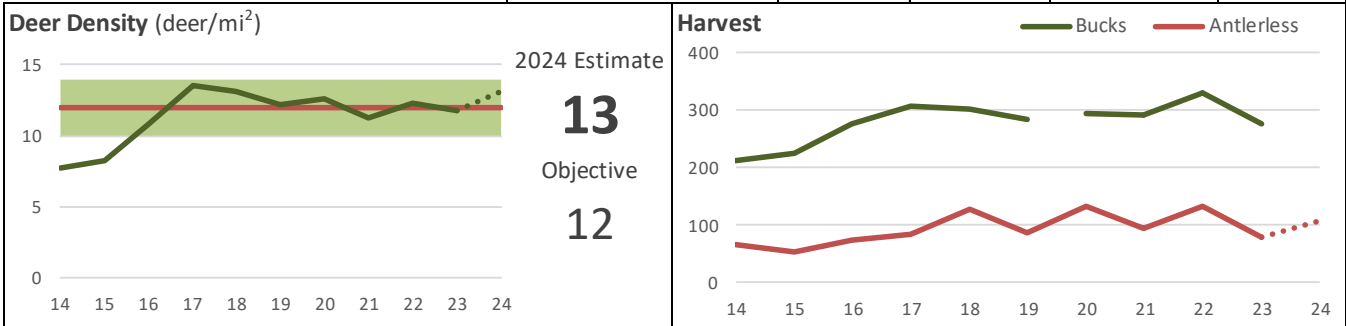
M

451

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Stabilize	53	10	42 <small>300 permits</small>	106



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
16.8 (3)	109.7 (3)	55.3 (3)	1.62 (16)	30
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
16.5	110	60	1.60	11%



Wildlife Management Unit M is located in the eastern foothills biophysical region from Stockbridge south to Townshend. Deer habitat is generally poor due to the heavily forested, unproductive mountain terrain and limited young forest. Winters here can occasionally be severe but are often more moderate at lower elevations where deer typically spend the winter.

Deer density in this unit is variable, but generally low.

Physical condition metrics are near minimum levels, but sample sizes have been low. The population has been stable for several years despite very minimal antlerless harvests. This, and the current physical condition of the deer, suggests that habitat is the primary factor limiting deer density.

The recommended antlerless harvest is intended to maintain the population at its current level. It is similar to recent antlerless harvests and will provide additional antlerless harvest opportunities.

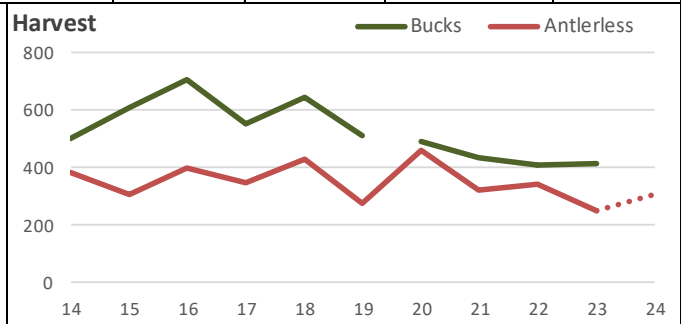
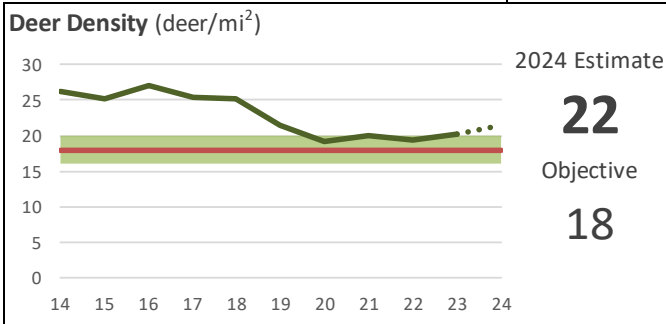
N

323

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	116	34	157 <small>1500 permits</small>	306



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg. 18.0 (14) Minimum 16.5	3-Year Avg. 111.1 (15) Minimum 110	3-Year Avg. 57.6 (18) Minimum 60	5-Year Avg. 1.66 (29) Minimum 1.60	Median WSI 12 <small>expected non-hunt mortality</small> 8%



Wildlife Management Unit N is in the southwest corner of Vermont, including parts of the Taconic Mountains and Vermont Valley biophysical regions. This region has easy winters, productive soils, and habitat with a good mix of forest and field. Deer browse damage to forest regeneration is ubiquitous and has been occurring for decades in most areas. Chronic overabundance of deer has significantly impacted forest ecosystems and contributed to the proliferation of invasive species. Importantly, oak is abundant and widespread and is an important factor in maintaining physical condition at mediocre levels.

Physical condition of deer has improved some in recent years, but remains concerning, particularly given the productivity of the soils, mild winters, and abundance of oak. Presumably, this is related to chronic overabundance and declining amounts of young forest. Deer densities must be maintained at lower levels to improve the health of the deer and the forest ecosystems.

The deer population in this region declined from 2017 to 2020 and has been slightly above the target density since then. The decline, and lack of growth in recent years appears to have been caused by poor fawn recruitment during many of those years. This is yet another indicator of poor habitat quality and overabundant deer.

The recommended antlerless permit allocation in this WMU exceeds demand and it is unlikely that all permits will be distributed. As a result, the recommended antlerless harvest is the maximum achievable under current regulations, and may be insufficient to achieve population objectives.

Limited hunter access to private land is a significant management challenge in this WMU.

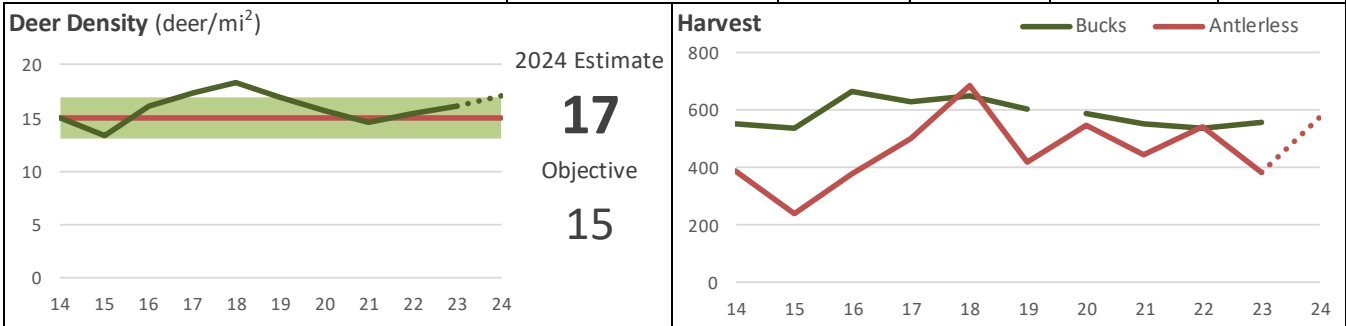
O

548

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Stabilize	226	27	321 <small>2300 permits</small>	573



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
17.4 (8)	111.4 (8)	54.3 (10)	1.71 (28)	16
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
16	110	60	1.60	9%



Wildlife Management Unit O encompasses the Connecticut River Valley from White River Junction south to Massachusetts. Winters here are relatively easy for deer and the habitat contains a good mix of forest and field.

Deer browse damage to forest regeneration is common throughout the WMU and has been occurring for decades in many areas. Chronic overabundance of deer has significantly impacted forest ecosystems and contributed to the proliferation of invasive species. This, combined with declining amounts of young forest, has contributed to the generally poor quality of forest habitats. Physical condition of deer is mediocre, but appears to be slowly improving.

Recent antlerless harvests have helped stabilize deer numbers near the objective level, and will need to continue. The recommended antlerless harvest is slightly higher than that achieved in recent years to counter expected growth due to recent mild winters.

The recommended antlerless permit allocation in this WMU may exceed demand and it is possible that all permits will not be distributed. As a result, the recommended antlerless harvest may be the maximum achievable under current regulations, and may be insufficient to achieve population objectives if winters continue to be mild.

Deer density does vary within this unit due to both habitat quality and hunter access to private land. Limited hunter access to private land is a substantial management challenge.

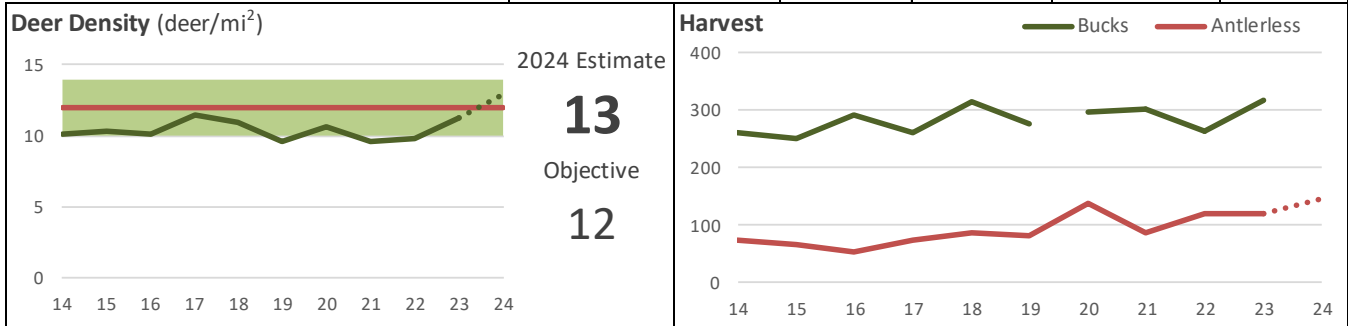
P

455

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Stabilize	93	11	41 <small>300 permits</small>	146



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
15.6 (5)	95.0 (5)	63.0 (4)	1.81 (16)	29
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
16.5	110	60	1.60	11%



Wildlife Management Unit P is in the southern Green Mountains, from the Massachusetts border north to Winhall. This high elevation, mountainous, heavily forested unit contains some of the poorest quality deer habitat in the state. Winters are often severe, particularly at higher elevations. However, many deer can migrate to lower elevation areas along the southern and western edge of the unit where winters are much more moderate.

Physical condition of deer in this unit is concerning, but small sample sizes limit inference from these data. However, deer density has remained around 10 deer/mi² over the past 10 years despite very minimal antlerless harvest, suggesting that deer numbers are limited by habitat quality.

A lower density objective may be appropriate in this WMU, but deer impacts to forest ecosystems are uncommon and the Department is hopeful that increased timber harvesting on National Forest lands will improve habitat quality and allow for some population growth.

Deer harvests have been steadily increasing near Bennington and in towns along the Massachusetts border. Some of these towns have had near-record harvests in recent years. Given this trend, the Department would like to increase antlerless harvest opportunity by increasing the number of antlerless permits available in this WMU.

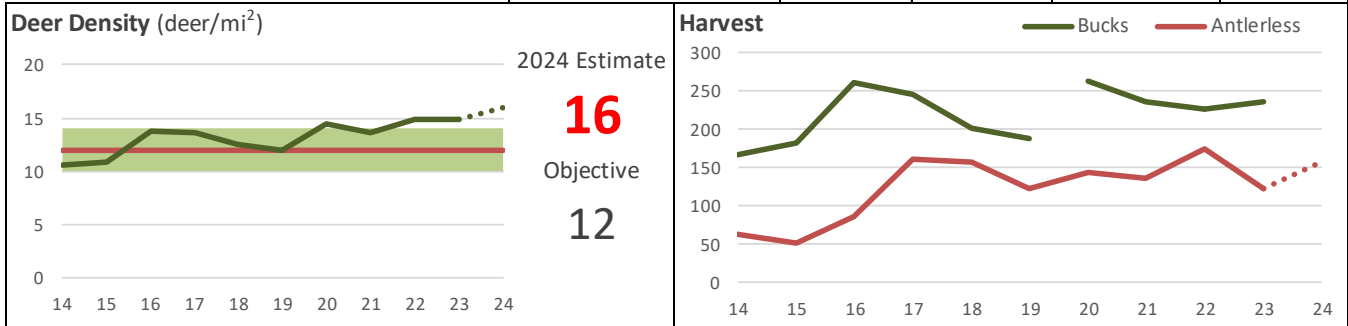
Q

233

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	90	2	65 <small>700 permits</small>	157



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
<i>no data</i>	<i>no data</i>	<i>no data</i>	1.21 (14)	15
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
16.5	110	60	1.60	9%



Wildlife Management Unit Q is located in the eastern foothills biophysical region from Massachusetts north to Townshend. Habitat quality is relatively poor in this small, heavily forested WMU, primarily due to a lack of young forest habitat. Winters here are relatively easy for deer. Generally, deer density is highest near Brattleboro and lower to the north and west as elevation increases.

Birth rates are currently well below minimum acceptable levels. The small size of this unit and limited youth weekend harvest make it difficult to collect other physical condition data.

The deer population in this WMU appears to be slowly increasing. The recommended antlerless permit allocation in this WMU may exceed demand and it is possible that all permits will not be distributed. As a result, the recommended antlerless harvest may be the maximum achievable under current regulations, and may be insufficient to achieve population objectives if winters continue to be mild.

Evidence of deer damage to forest ecosystems is common near Brattleboro. Unfortunately, deer harvest is limited by the town's firearm discharge ordinance. As a result, the Department will be considering an expanded archery zone to reduce deer impacts in this area.



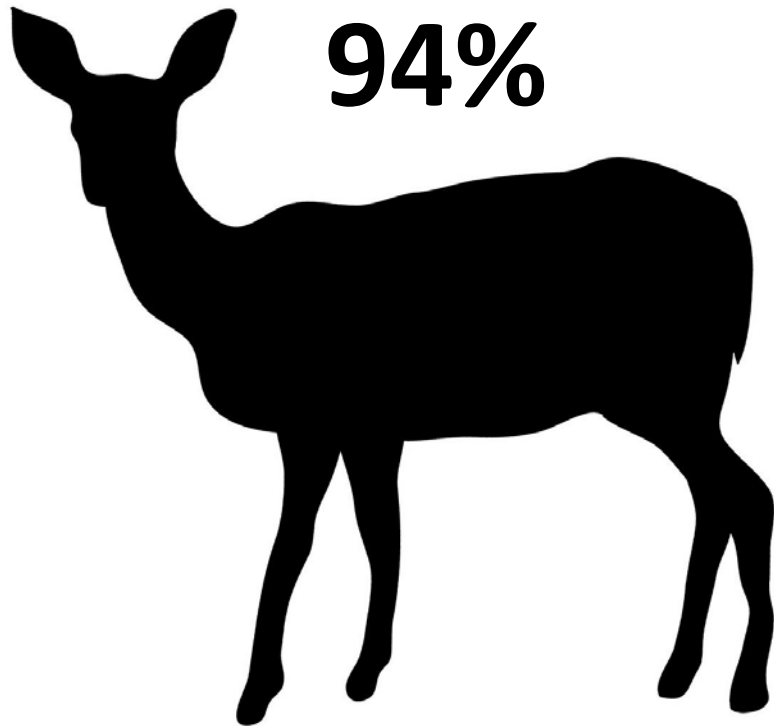
2024 Antlerless Harvest Recommendation

**White-tailed Deer
Productivity &
Population Management**

Pregnancy Rates by Age Class

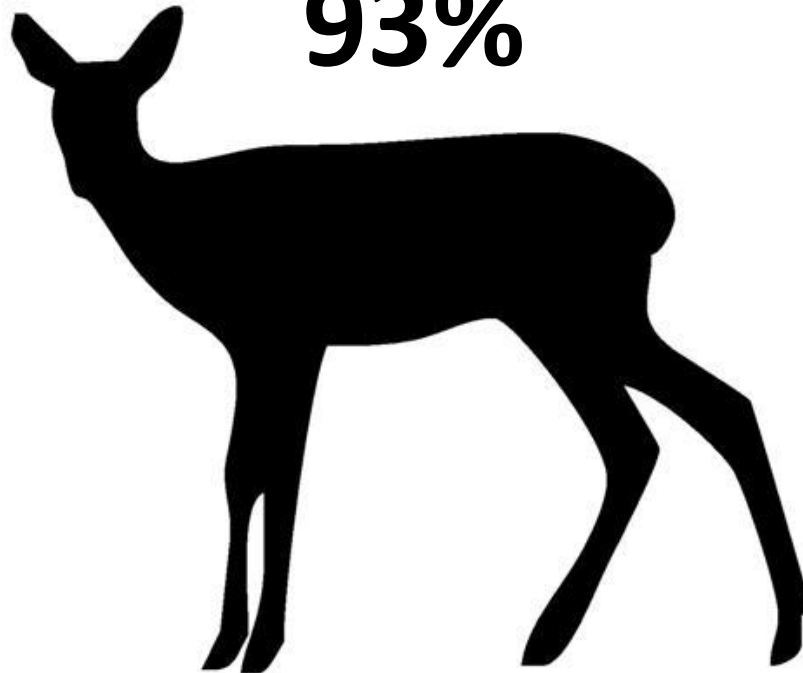
Adult

94%



Yearling

93%



Fawn

5%

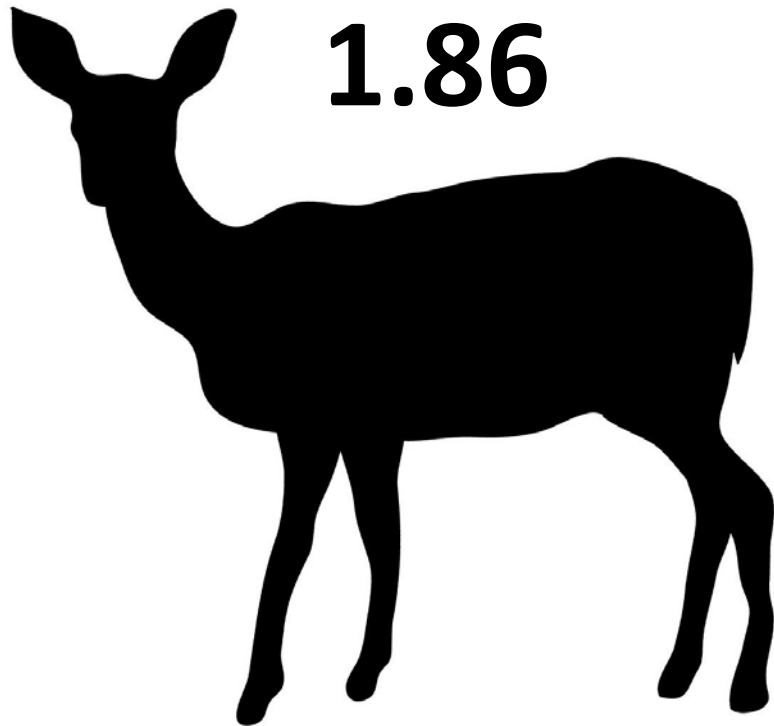


Fecundity by Age Class

Fecundity = fetuses per pregnant doe

Adult

1.86



Yearling

1.49



Fawn

1.28

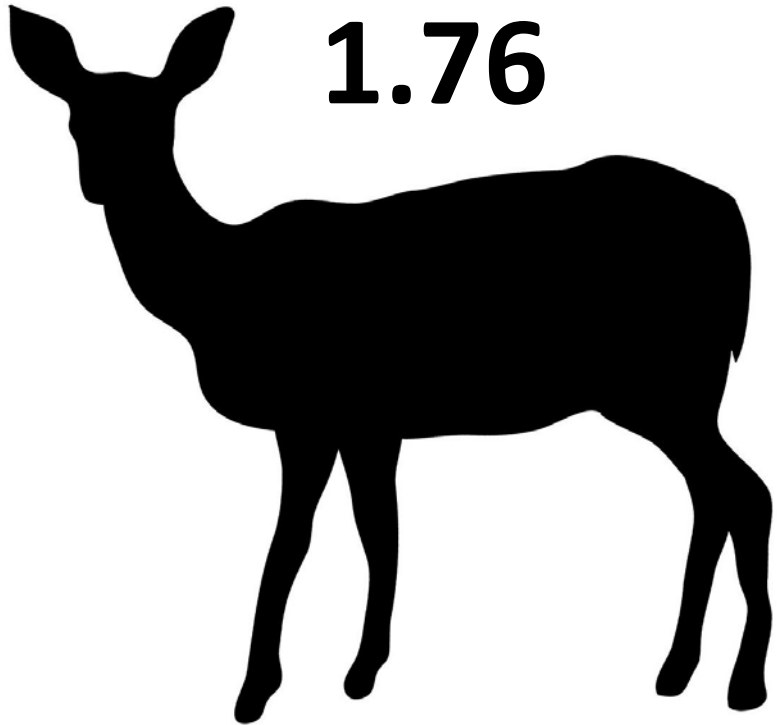


Birth Rate by Age Class

Birth Rate = fetuses per doe

Adult

1.76



Yearling

1.35

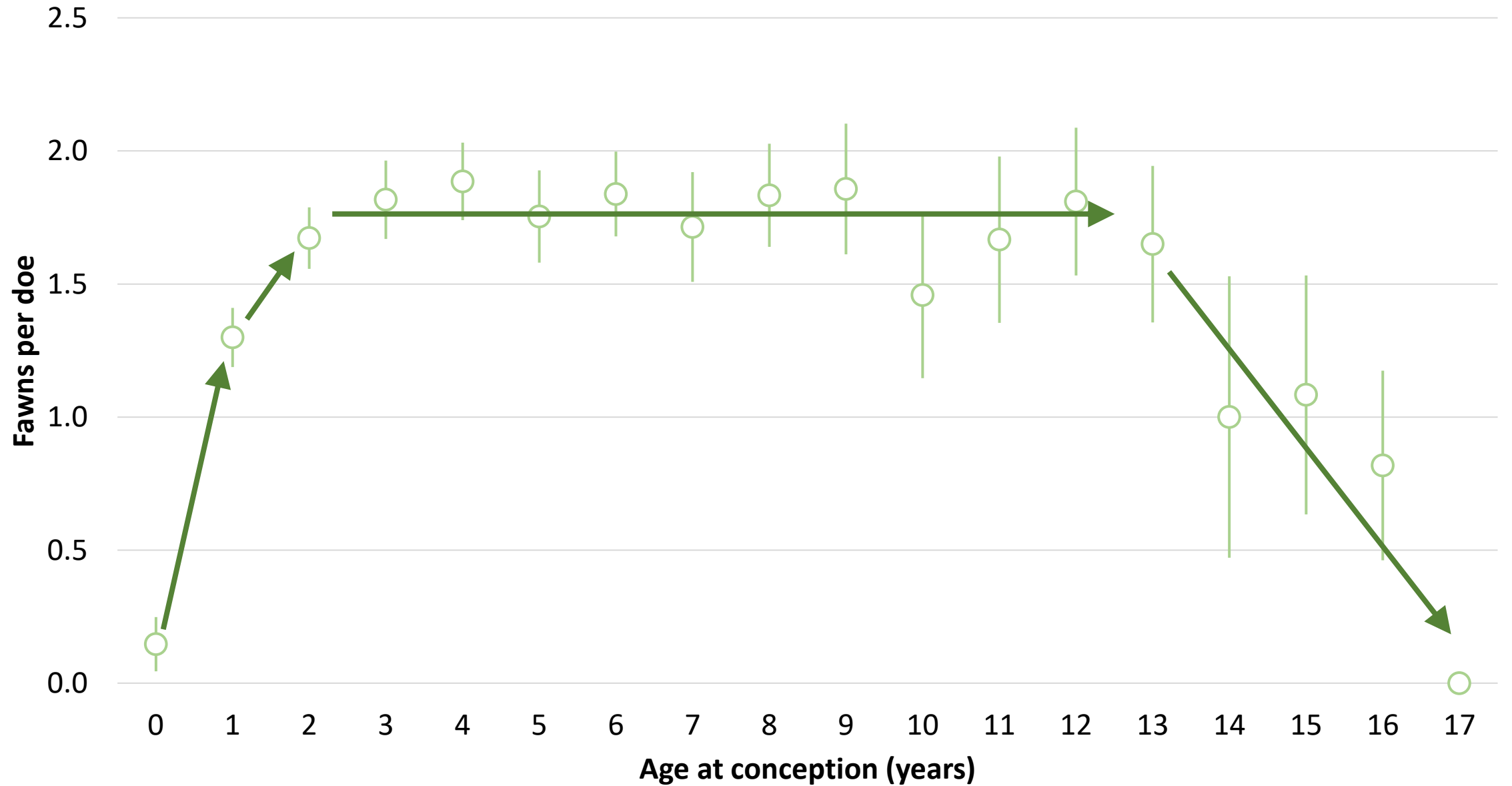


Fawn

0.06

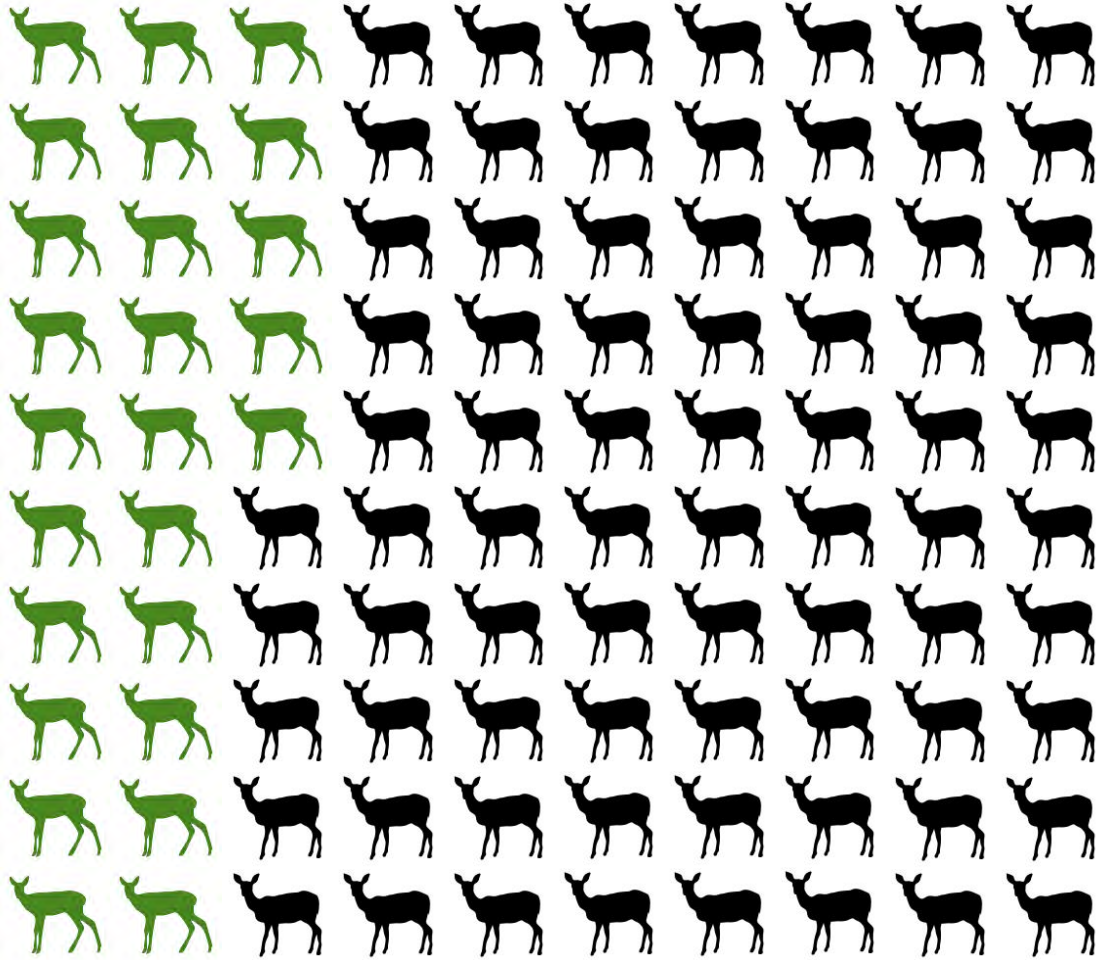


Birth Rate by Age

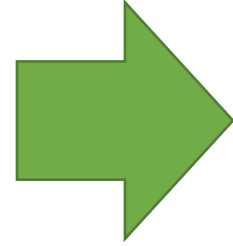
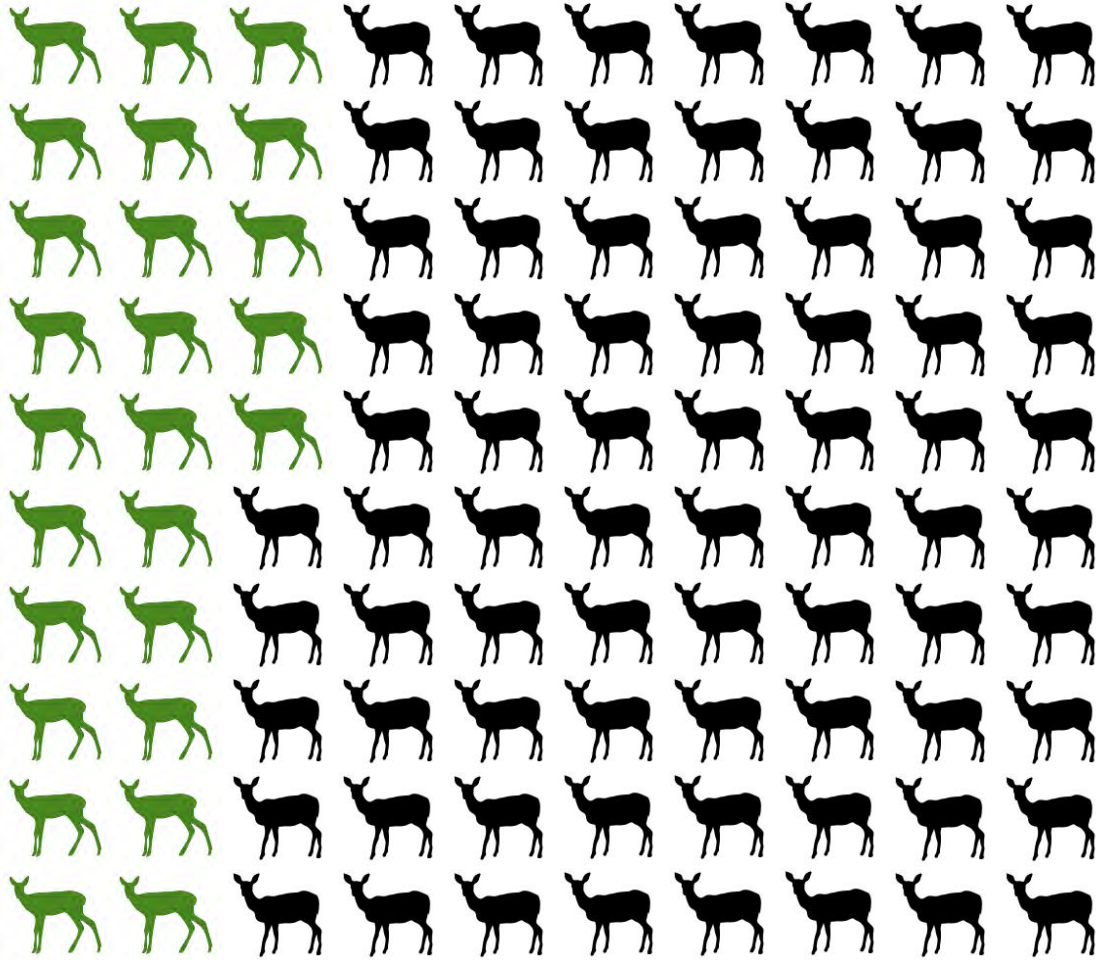


Population of 100 Does

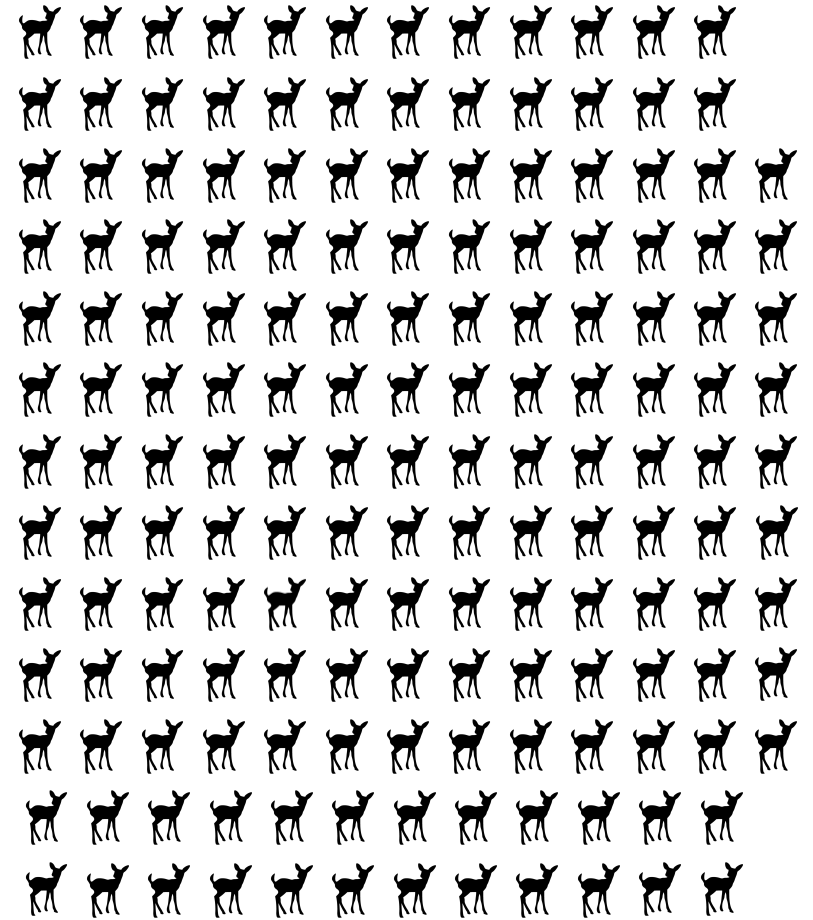
25 Yearlings / 75 Adults



Population of 100 Does
25 Yearlings / 75 Adults

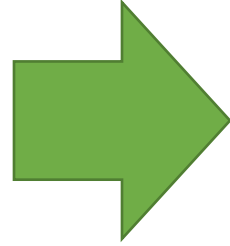
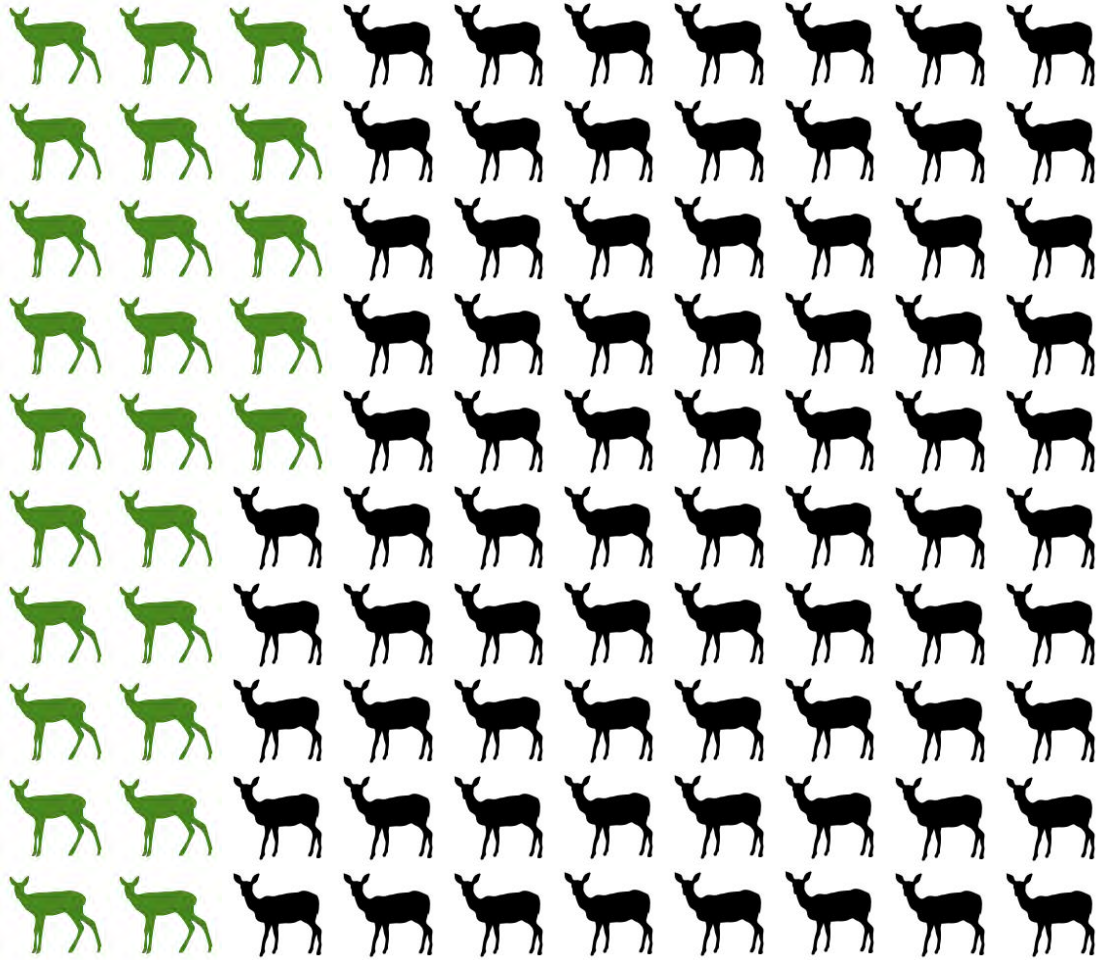


Produces
165 Fawns



Population of 100 Does

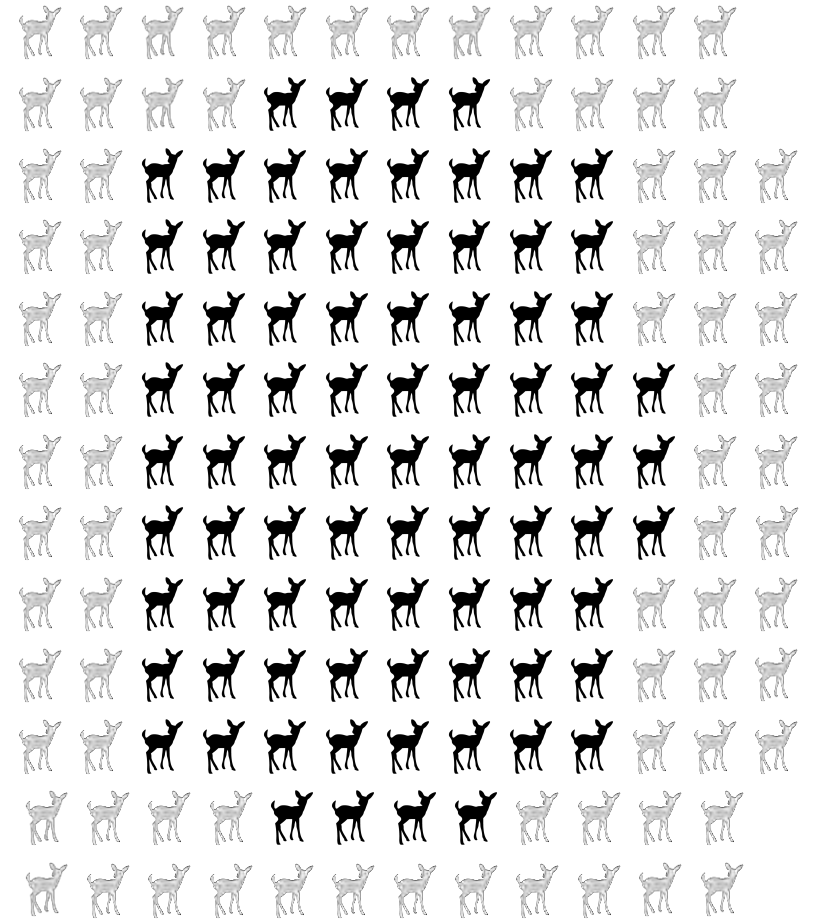
25 Yearlings / 75 Adults



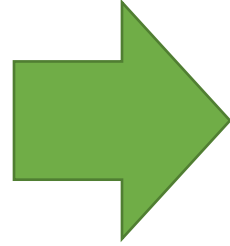
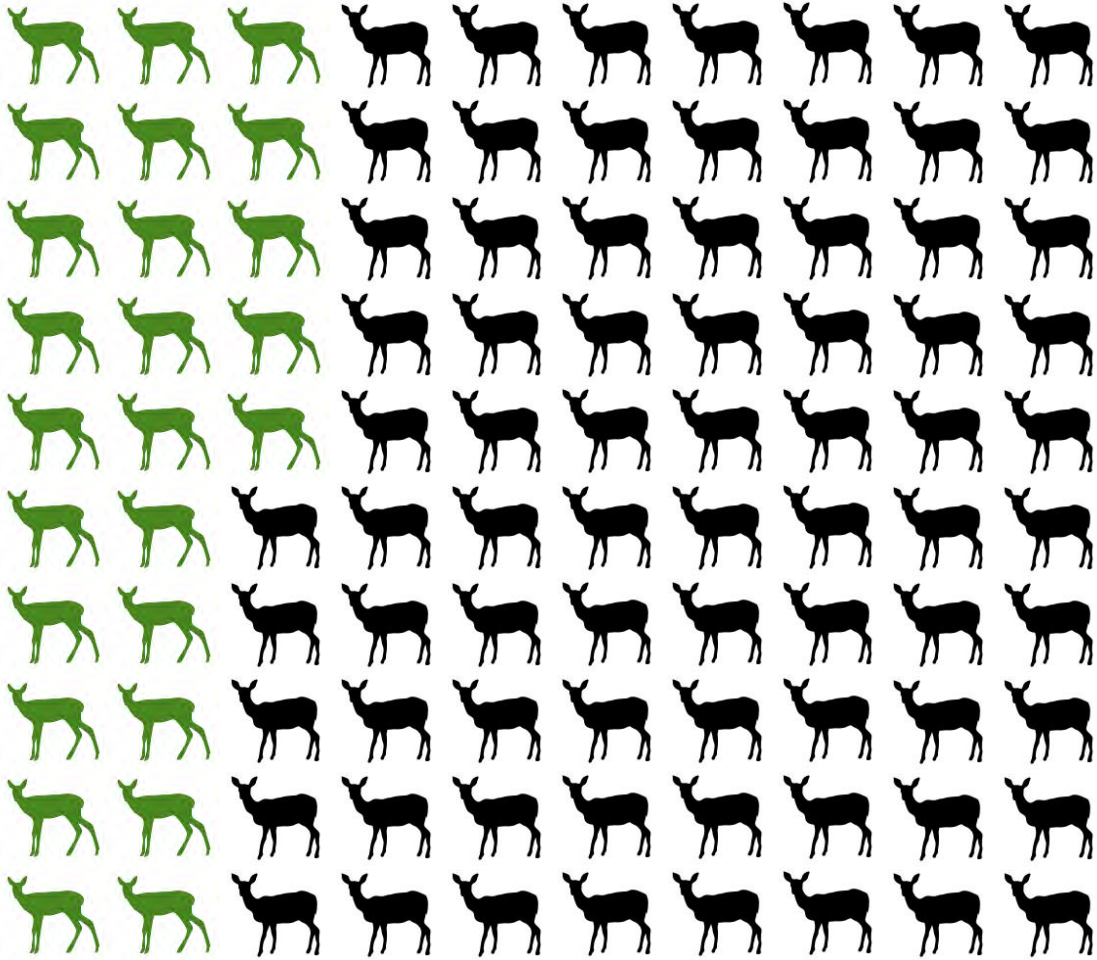
Recruits

83 Fawns

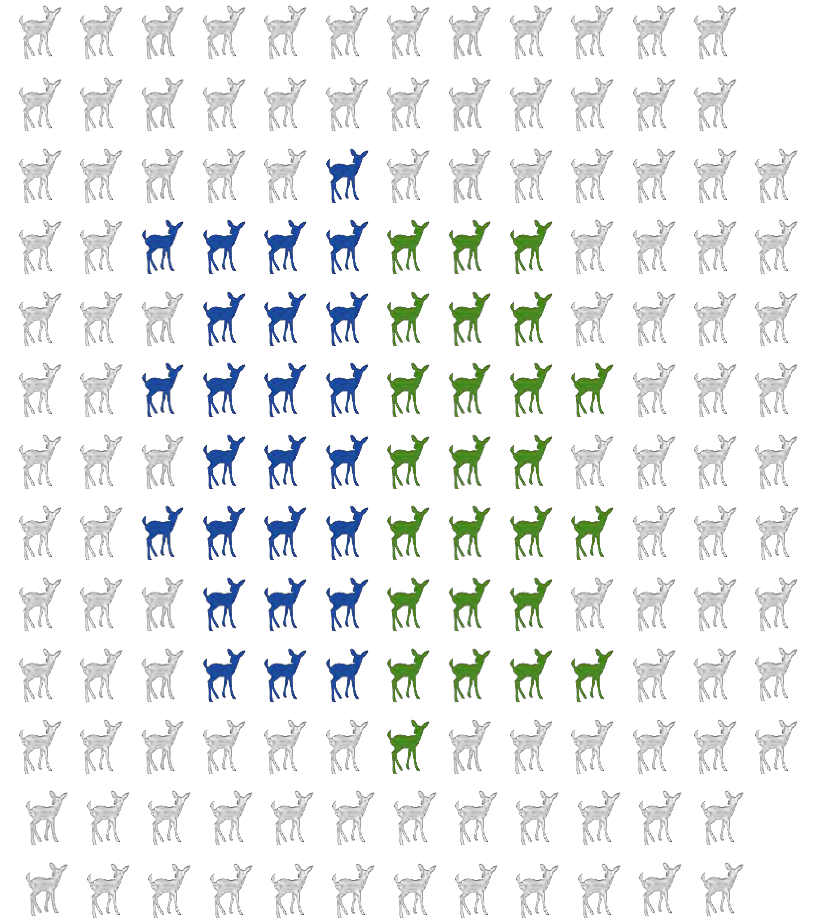
(To Fall)



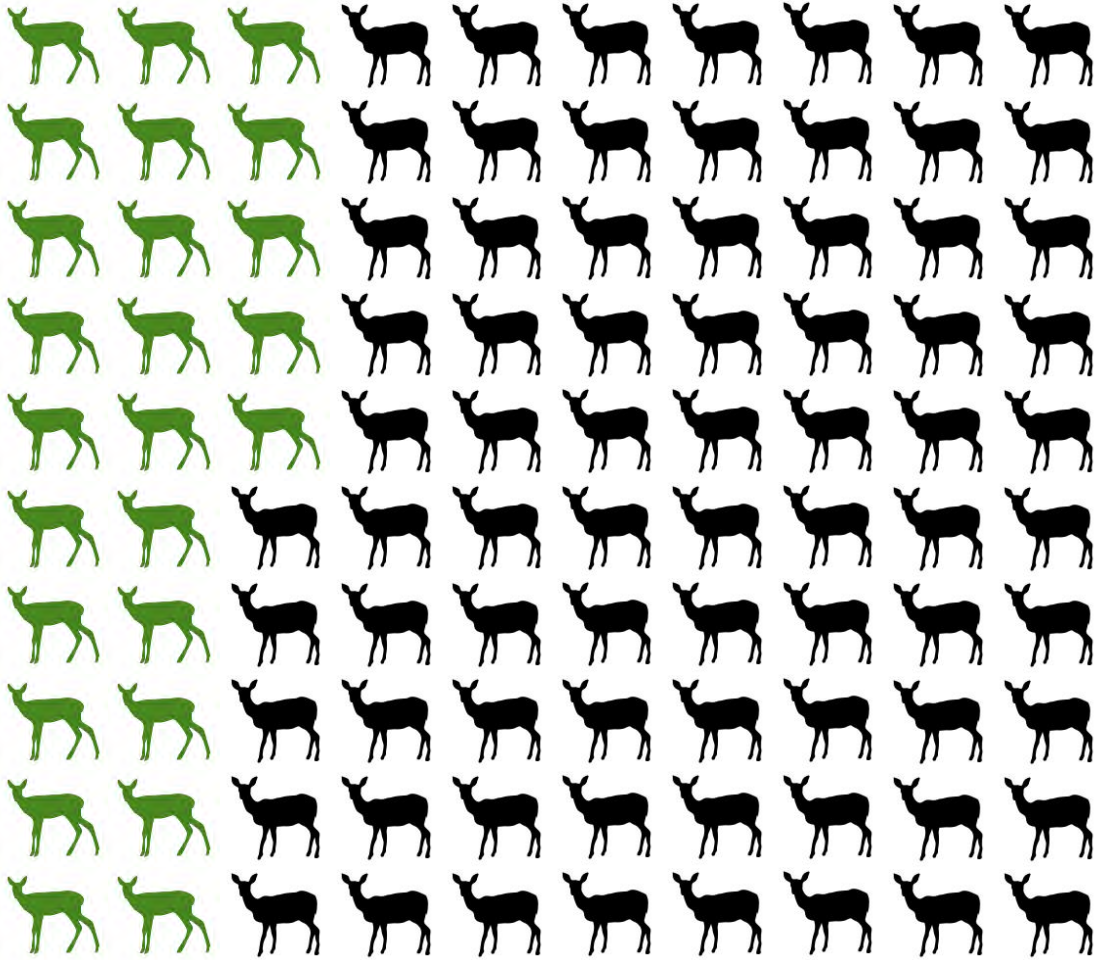
Population of 100 Does
25 Yearlings / 75 Adults



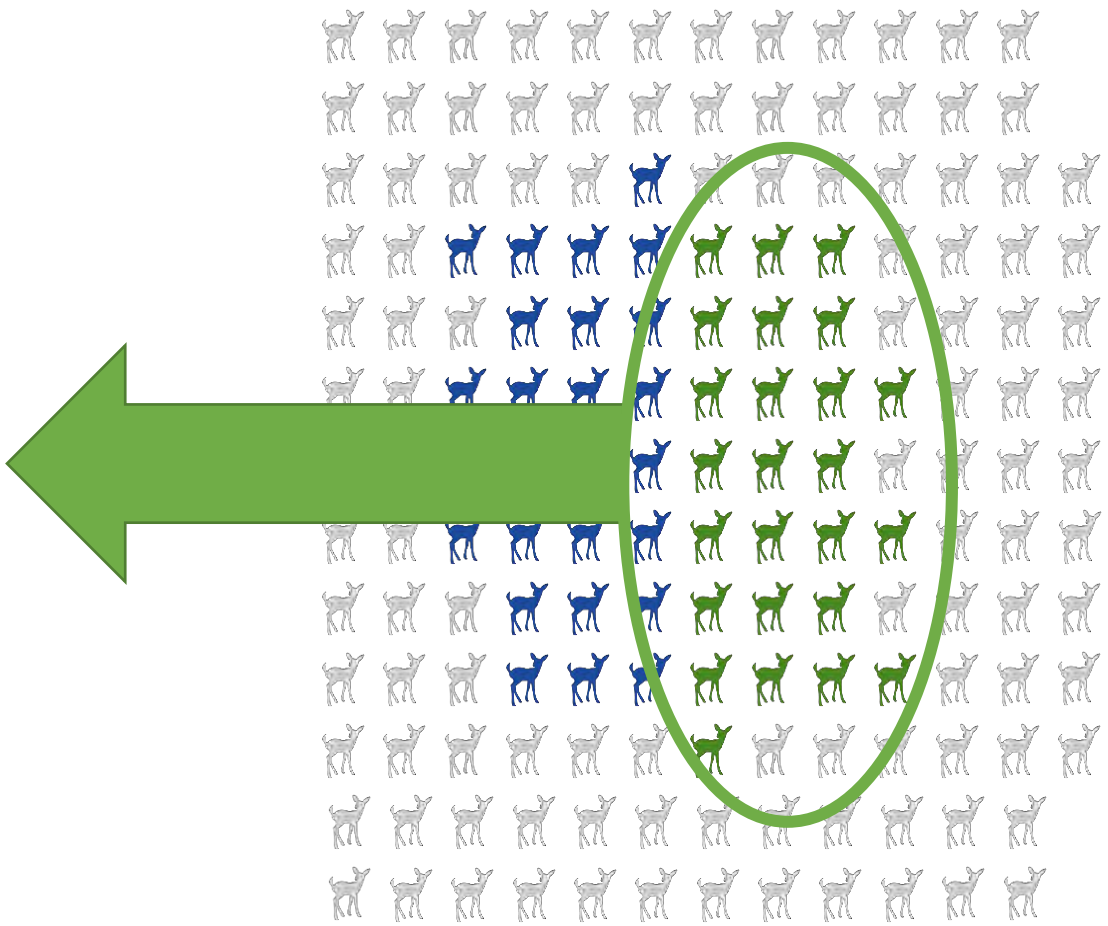
Recruits
50 Fawns
(To 1 Year)



Population of 100 Does
25 Yearlings / 75 Adults

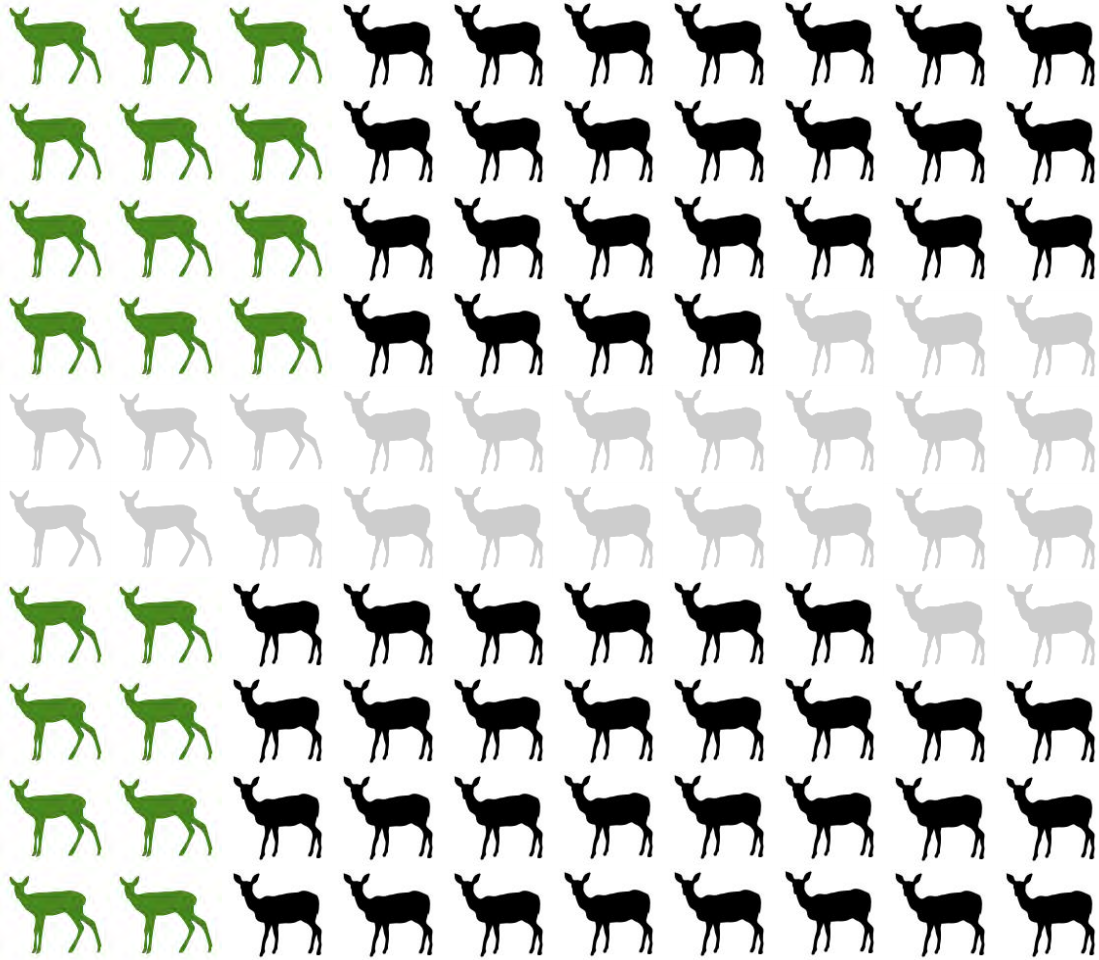


Recruits
50 Fawns
(To 1 Year)



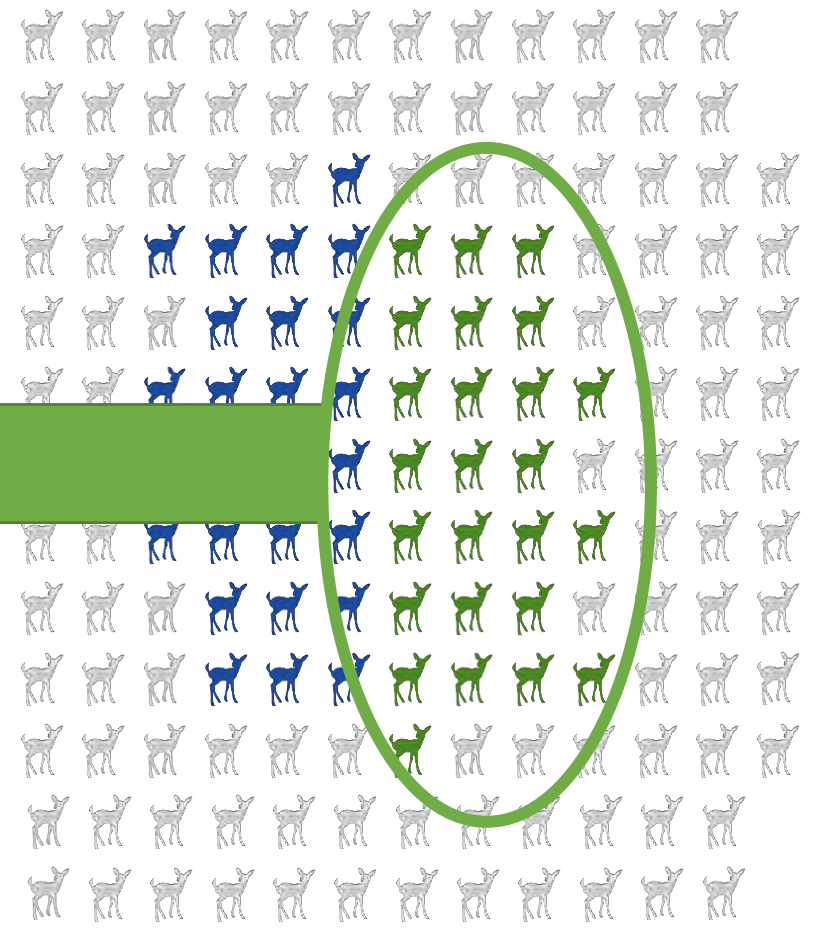
Population of 100 Does

25 Yearlings / 75 Adults



Recruits

50 Fawns
(To 1 Year)



“Average” Year

Hunting Mortality: 8%

+

Non-hunting Mortality: 17%

Total Mortality: 25%

Non-hunting Mortality

Average: 17%

Severe Winter: 25%

Easy Winter: 7%

Hunting Mortality

Adult Doe Harvest

Average (8%): 4,900-6,000

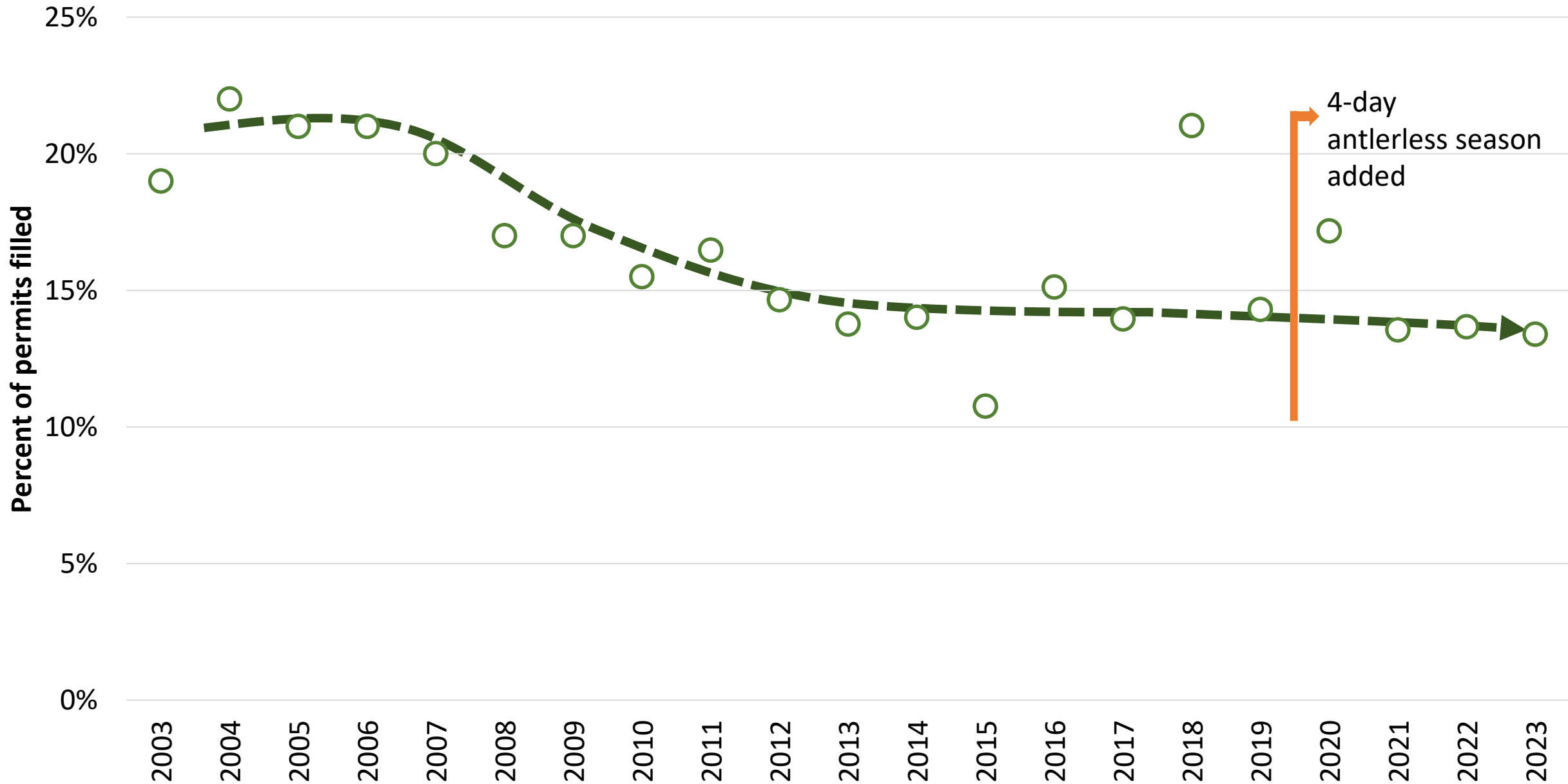
Hunting Mortality

Adult Doe Harvest

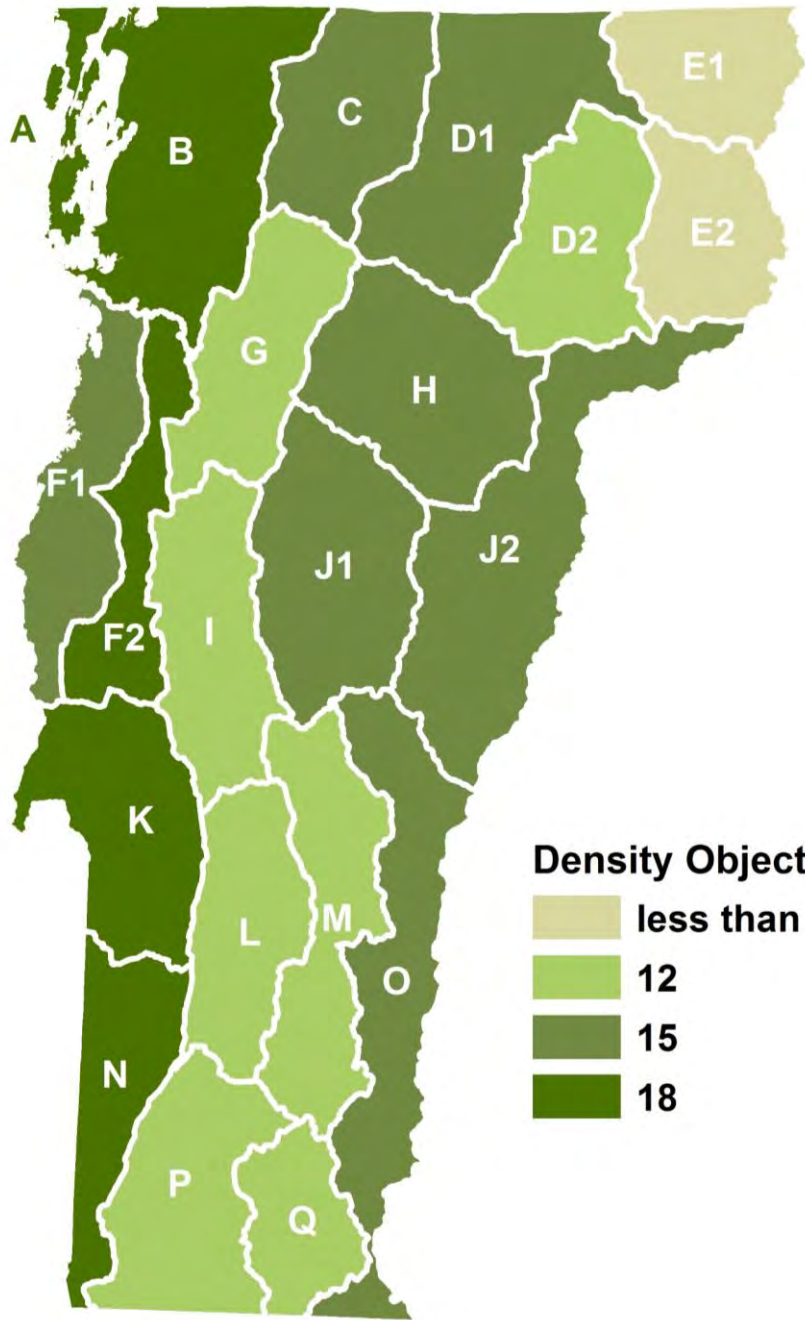
Average (8%): 4,900-6,000

Easy Winters (15%): 9,150-11,250

Antlerless Permit Fill Rates

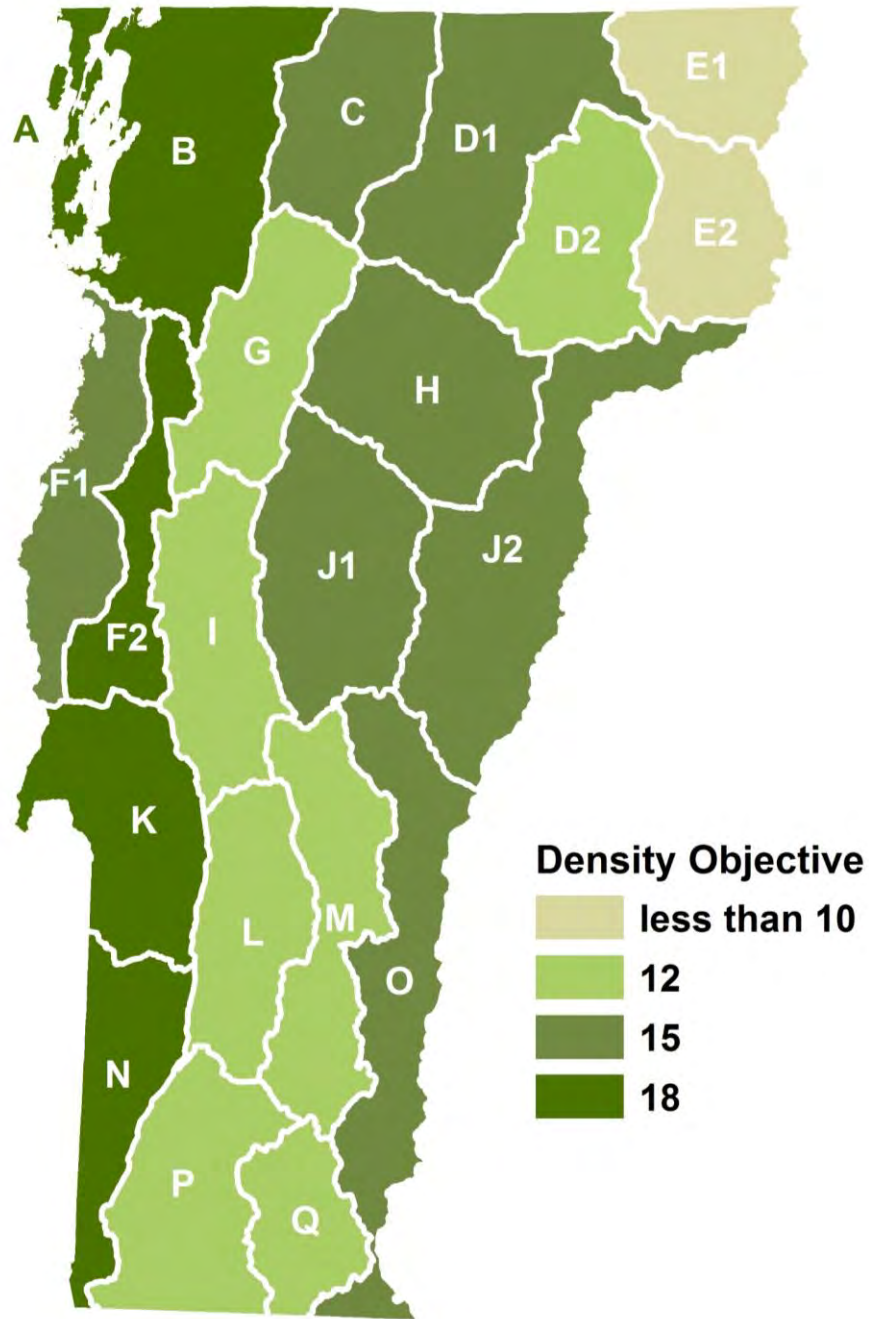


2024 Recommendation



Density Objective

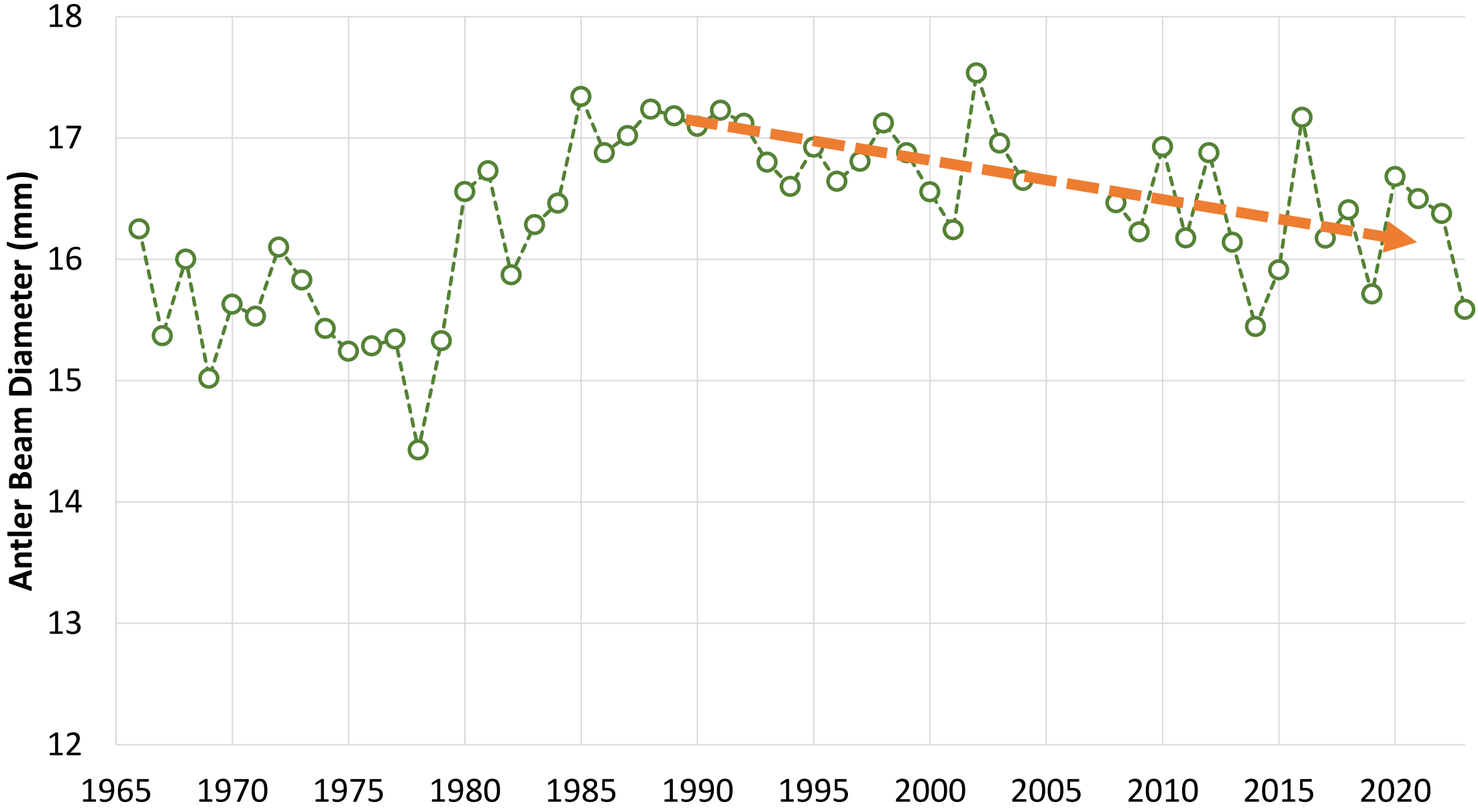
- less than 10
- 12
- 15
- 18



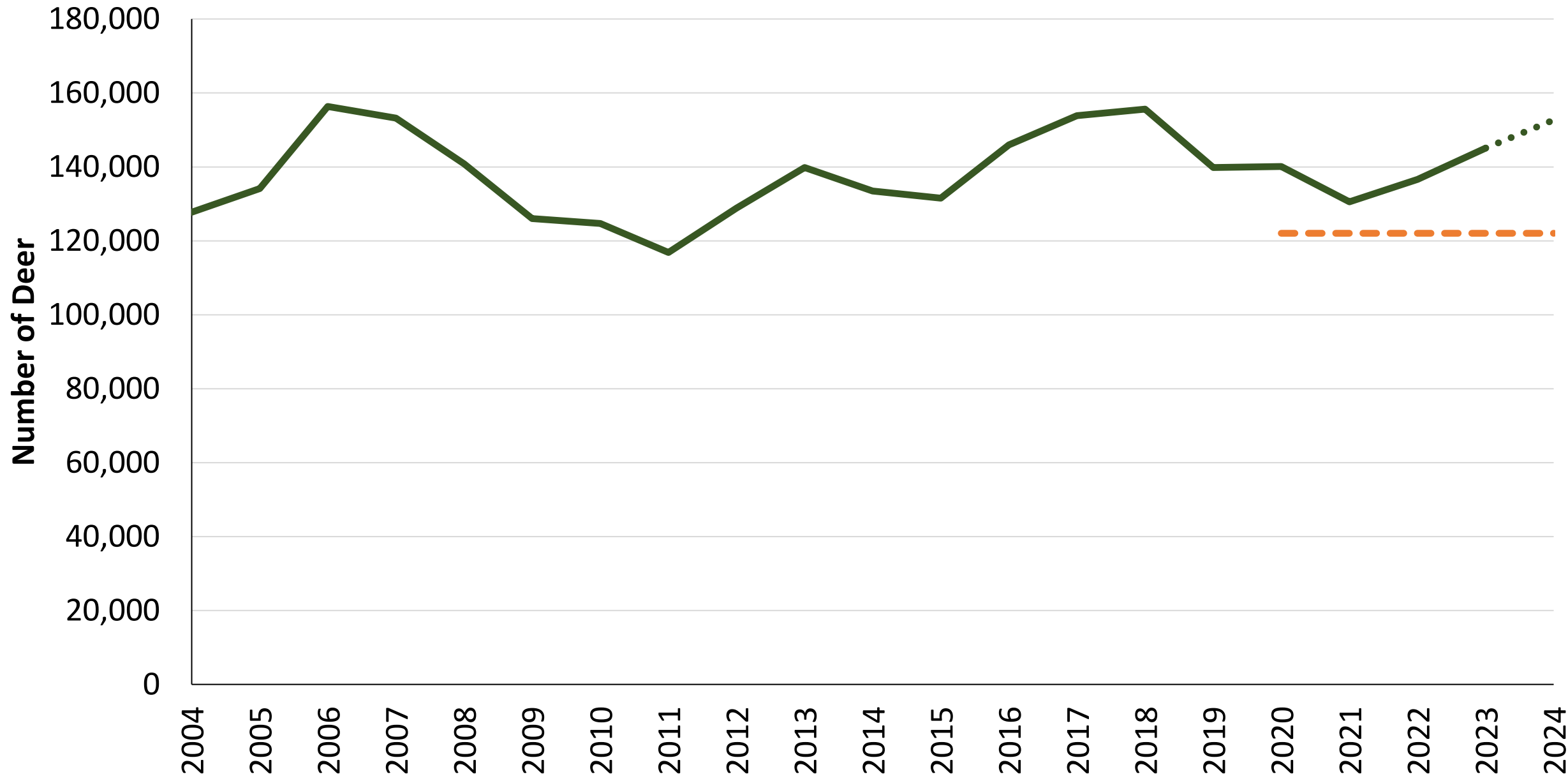
Minimum Physical Condition Thresholds

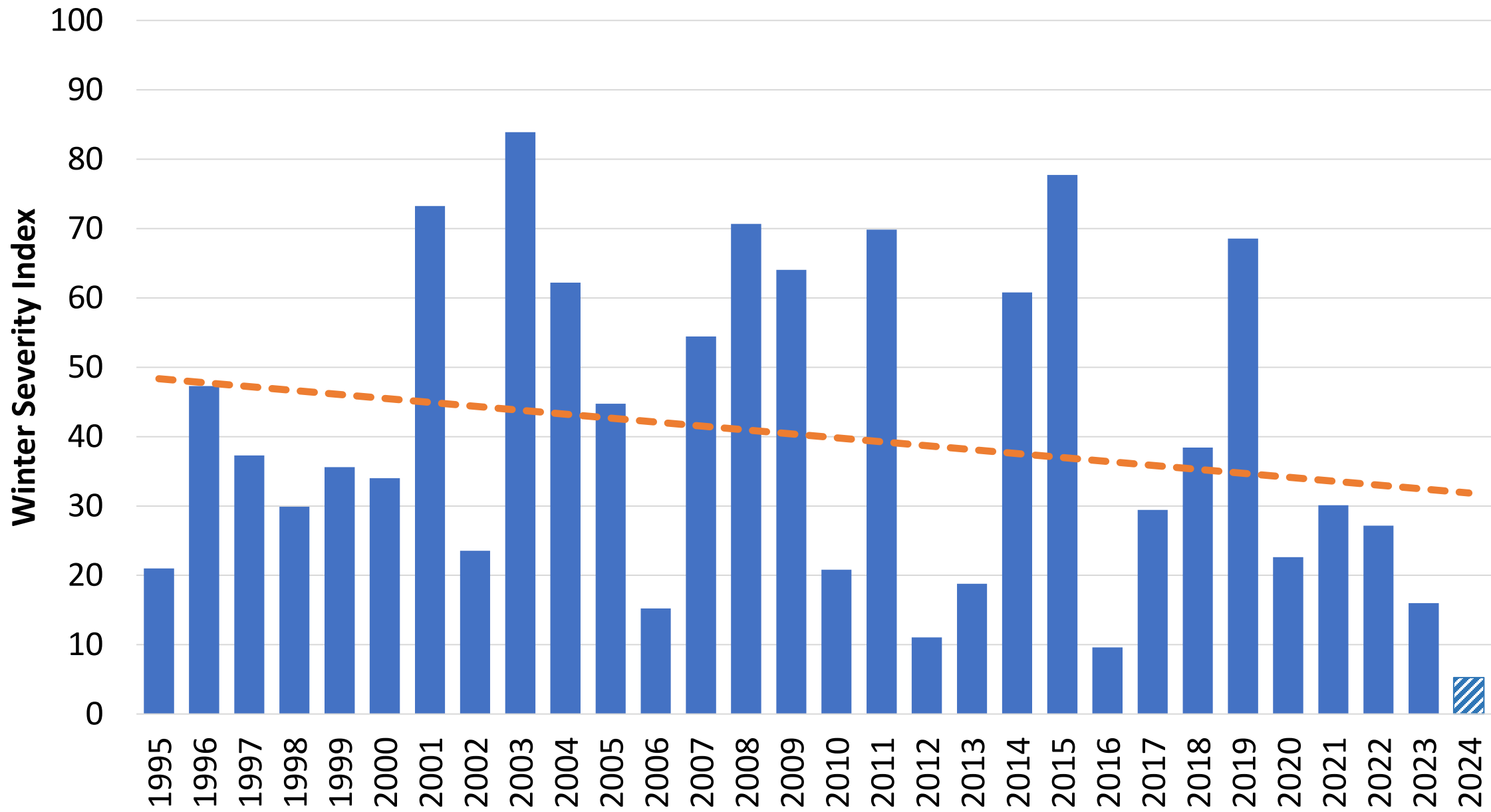
WMU	Yearling ABD (mm)	Yearling Male Weight (lbs)	Fawn Weight (lbs)	Birth Rate (fawns/does)
A	17	118	60	1.60
B	17	118	60	1.60
C	17	118	60	1.60
D1	17	118	60	1.60
D2	17	118	60	1.60
E1	17	118	60	1.60
E2	17	118	60	1.60
F1	17	118	60	1.60
F2	17	118	60	1.60
G	16.5	115	60	1.60
H	16	115	60	1.60
I	16.5	115	60	1.60
J1	16	115	60	1.60
J2	16	115	60	1.60
K	16.5	115	60	1.60
L	16.5	110	60	1.60
M	16.5	110	60	1.60
N	16.5	110	60	1.60
O	16	110	60	1.60
P	16.5	110	60	1.60
Q	16.5	110	60	1.60

Yearling Antler Beam Diameter, 1965-2023



Statewide Deer Population Estimate, 2004-2024

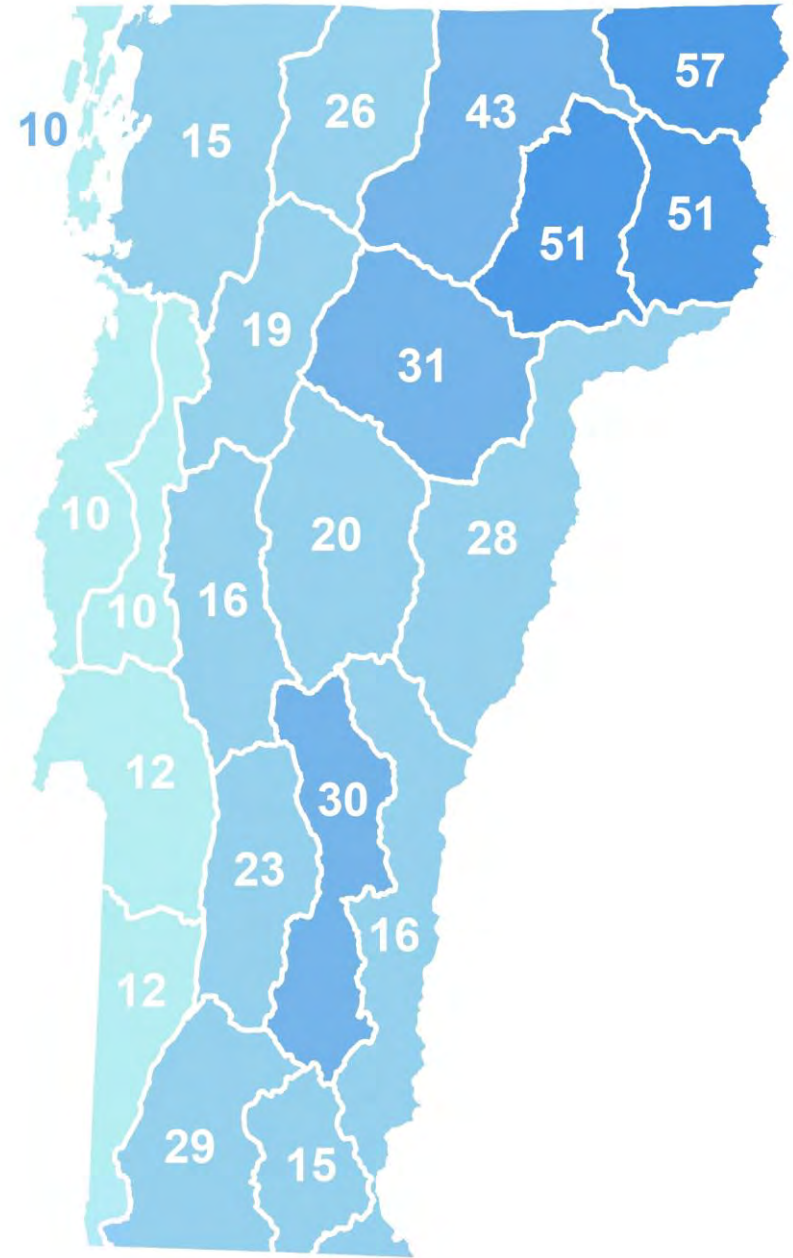




2024

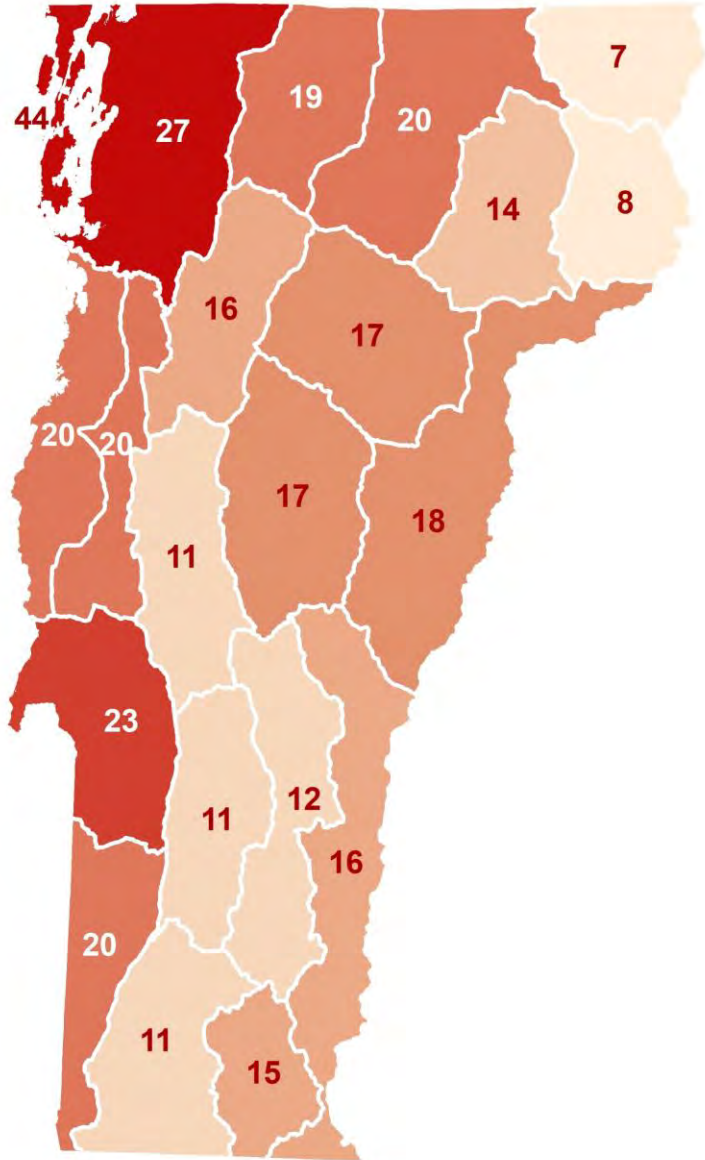


10-year Median

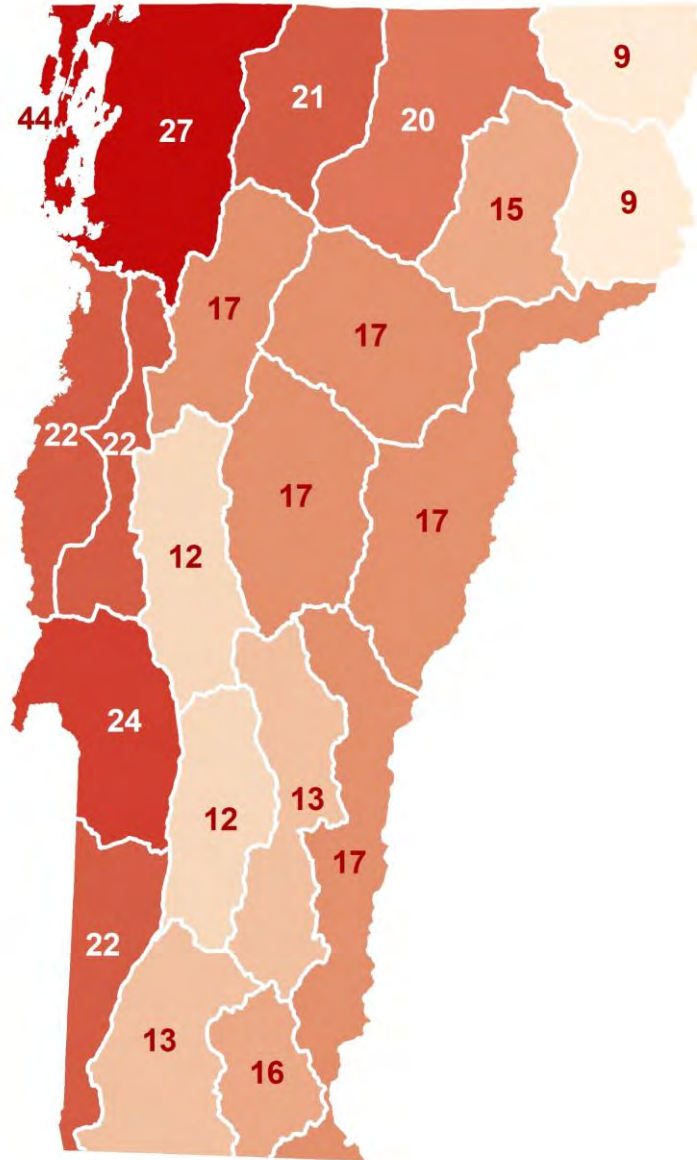


Deer Densities

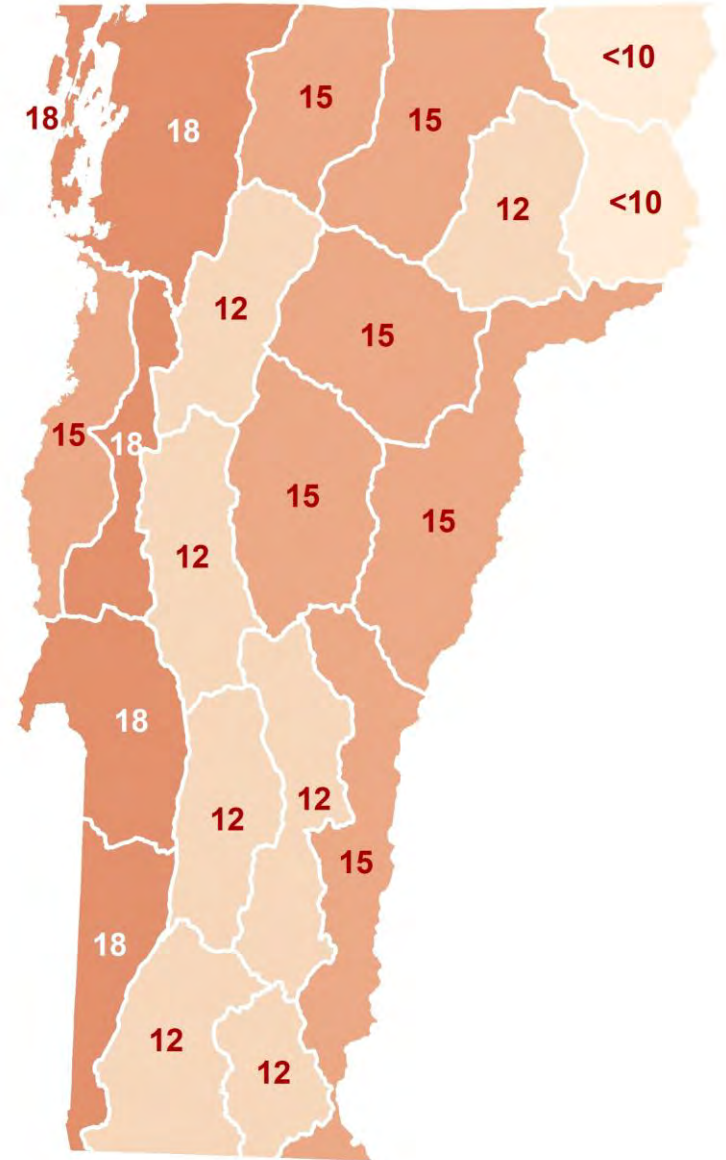
2023

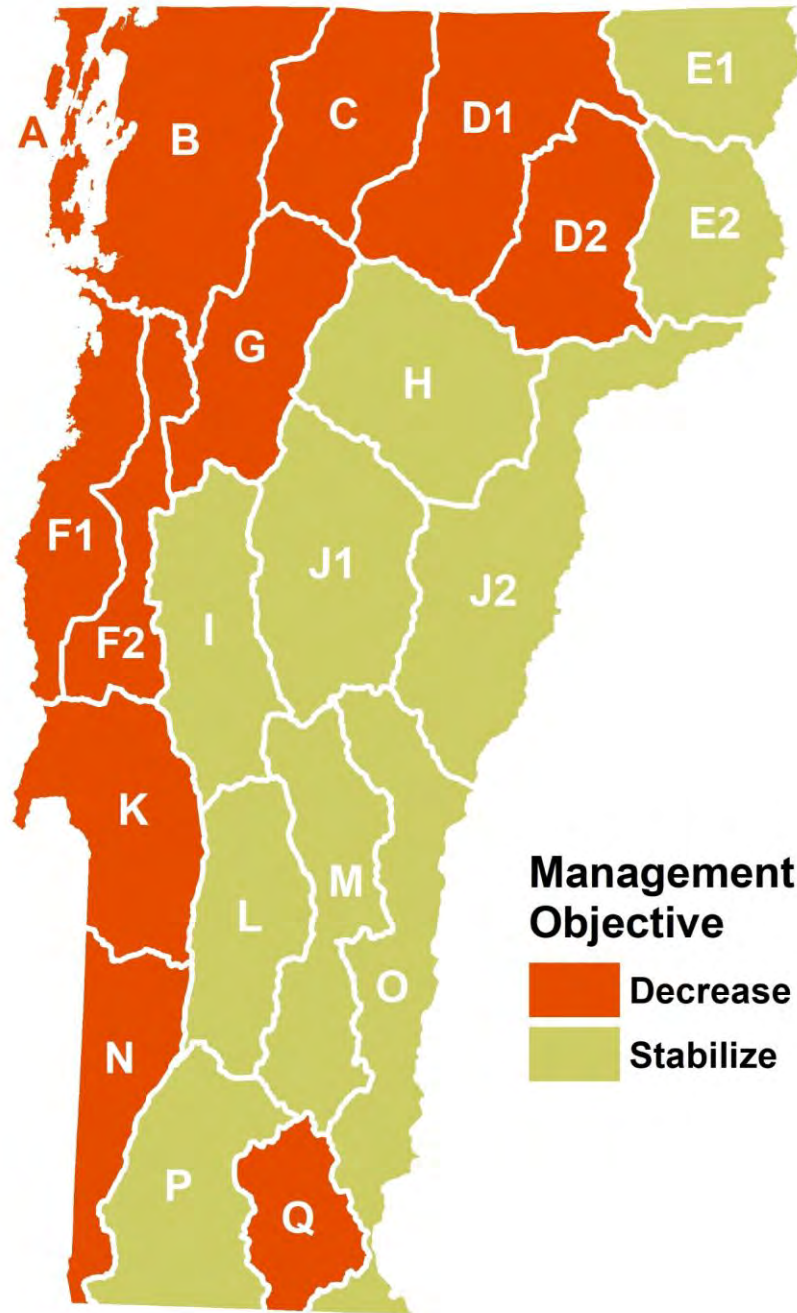


2024 *projected*



Objectives





C

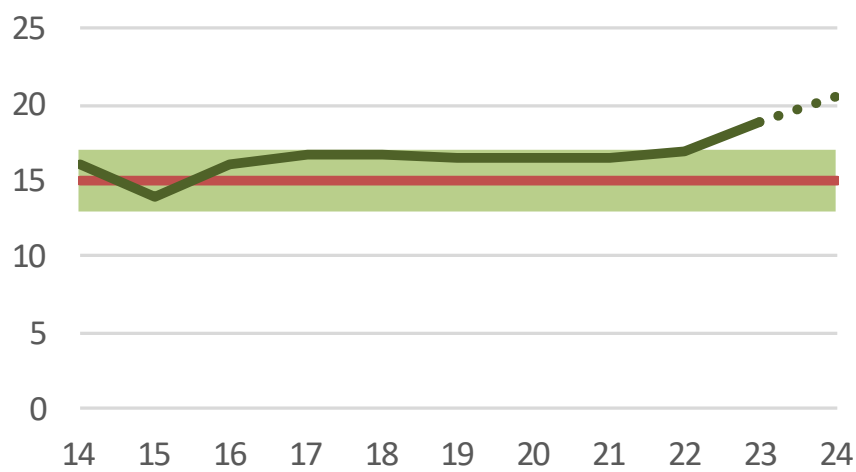
386

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	258	46	179 <small>1000 permits</small>	484

Deer Density (deer/mi²)



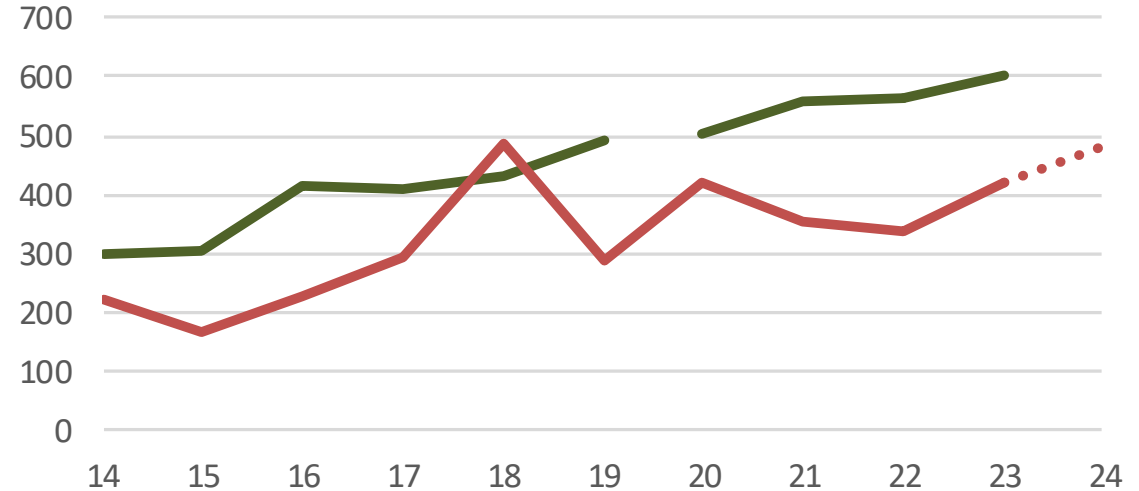
2024 Estimate

21

Objective

15

Harvest



— Bucks — Antlerless

Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
17.3 (22)	116.0 (22)	58.3 (17)	1.73 (11)	26
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
17	118	60	1.60	10%

D1

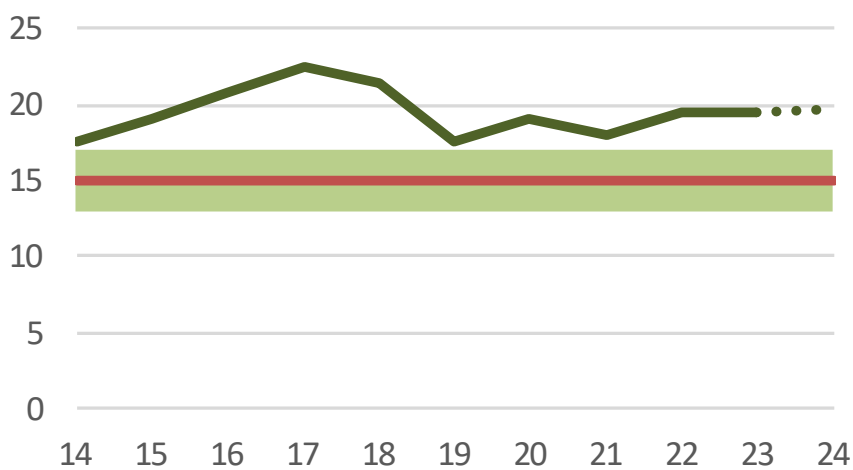
570

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Decrease	353	104	352 <small>1800 permits</small>	810

Deer Density (deer/mi²)



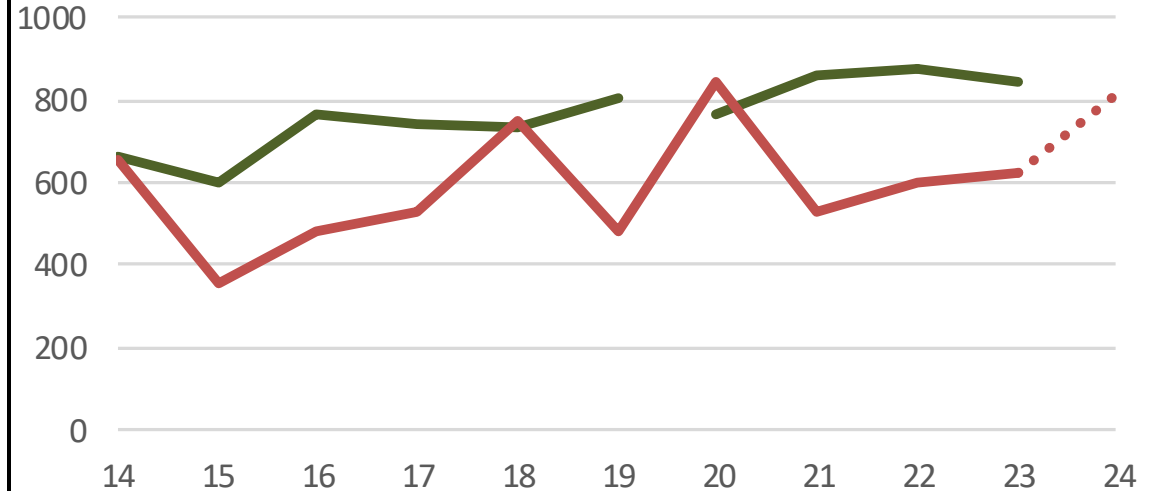
2024 Estimate

20

Objective

15

Harvest



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg. 16.1 (47)	3-Year Avg. 117.5 (48)	3-Year Avg. 59.3 (24)	5-Year Avg. 1.52 (23)	Median WSI 44
Minimum 17	Minimum 118	Minimum 60	Minimum 1.60	expected non-hunt mortality 13%

E

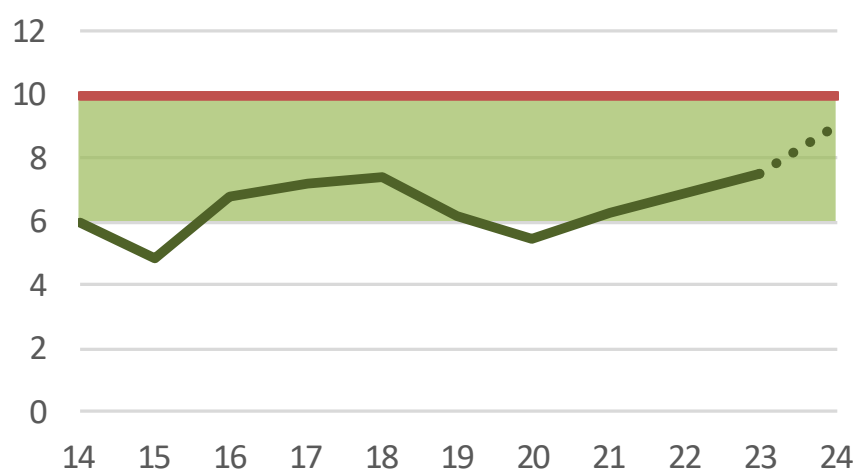
648

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Stabilize	51	7	40 <small>200 permits</small>	98

Deer Density (deer/mi²)



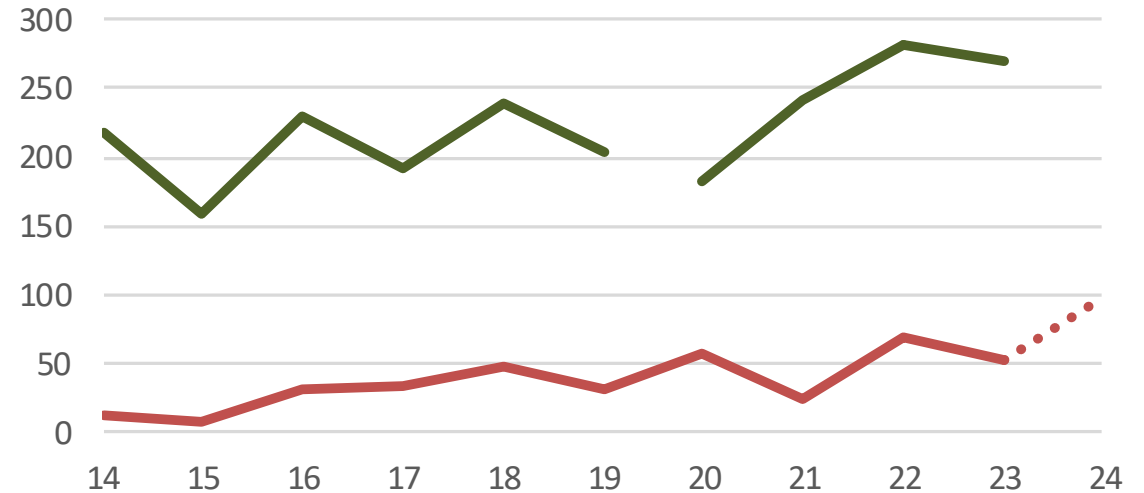
2024 Estimate

9

Objective

<10

Harvest



— Bucks — Antlerless

Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg. 19.6 (9)	3-Year Avg. 122.7 (9)	3-Year Avg. 63.0 (1)	5-Year Avg. 2.17 (6)	Median WSI 57
Minimum 17	Minimum 118	Minimum 60	Minimum 1.60	<small>expected non-hunt mortality</small> 15%

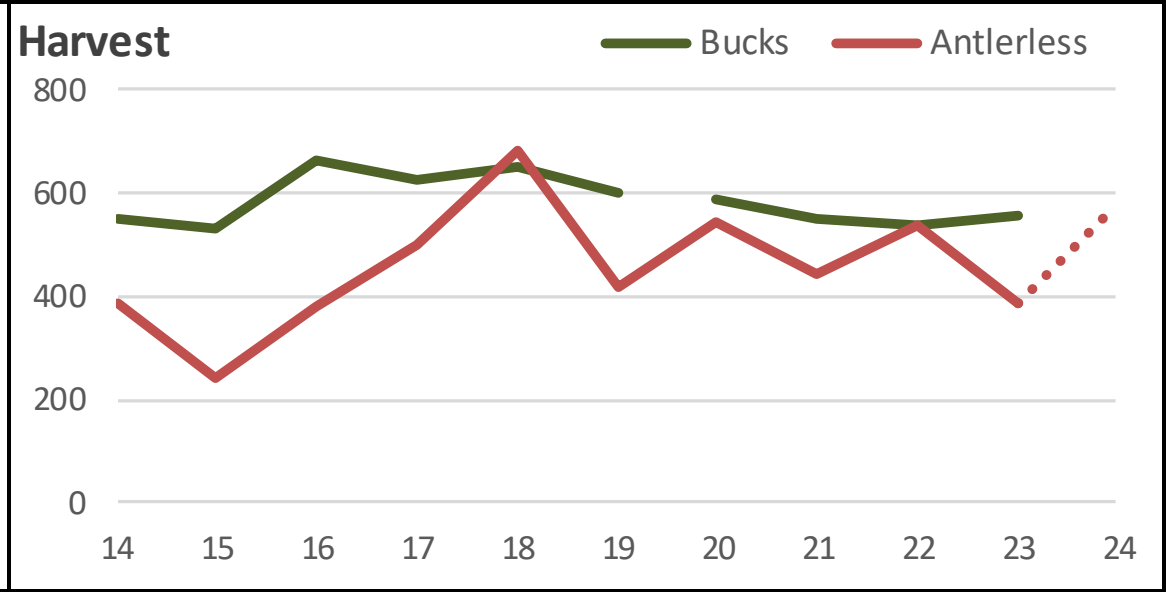
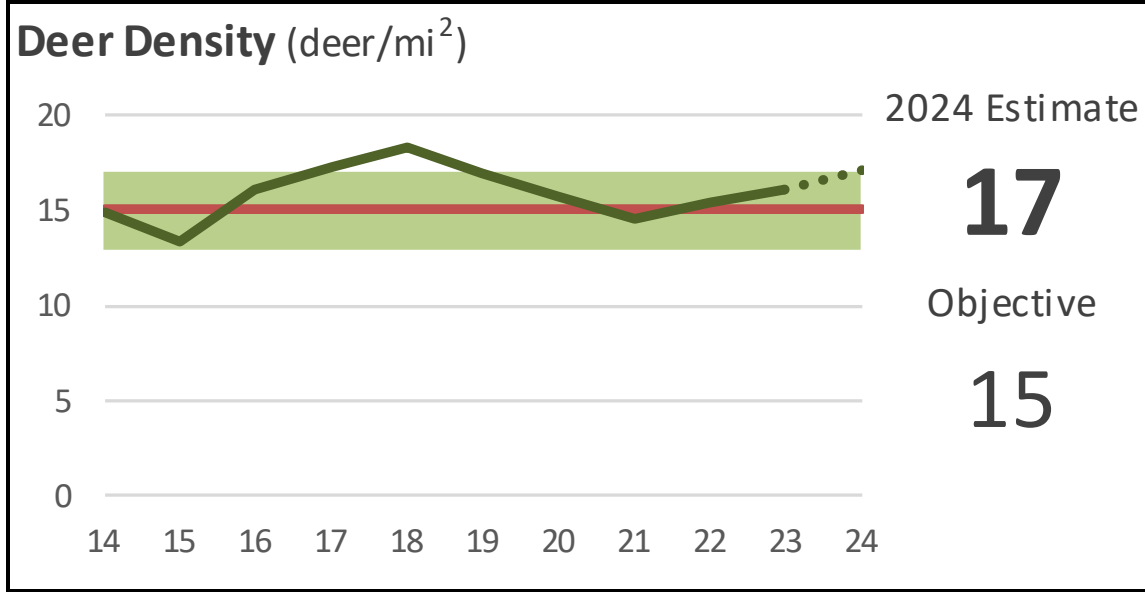
O

548

mi² deer habitat



Management Objective	Recommended Antlerless Harvest			
	Archery	Youth/Nov	Muzzleloader	Total
Stabilize	226	27	321 <small>2300 permits</small>	573



Yearling Male		Fawn Weight	Adult Birth Rate	Winter Severity
Beam Diameter	Weight			
3-Year Avg.	3-Year Avg.	3-Year Avg.	5-Year Avg.	Median WSI
17.4 (8)	111.4 (8)	54.3 (10)	1.71 (28)	16
Minimum	Minimum	Minimum	Minimum	expected non-hunt mortality
16	110	60	1.60	9%

Archery Season

**All WMUs open to
Antlerless Hunting**

Archery Season

**All WMUs open to
Antlerless Hunting**

Youth/Novice Season

**One deer of either sex
Including any buck (no APR)
In all WMUs**

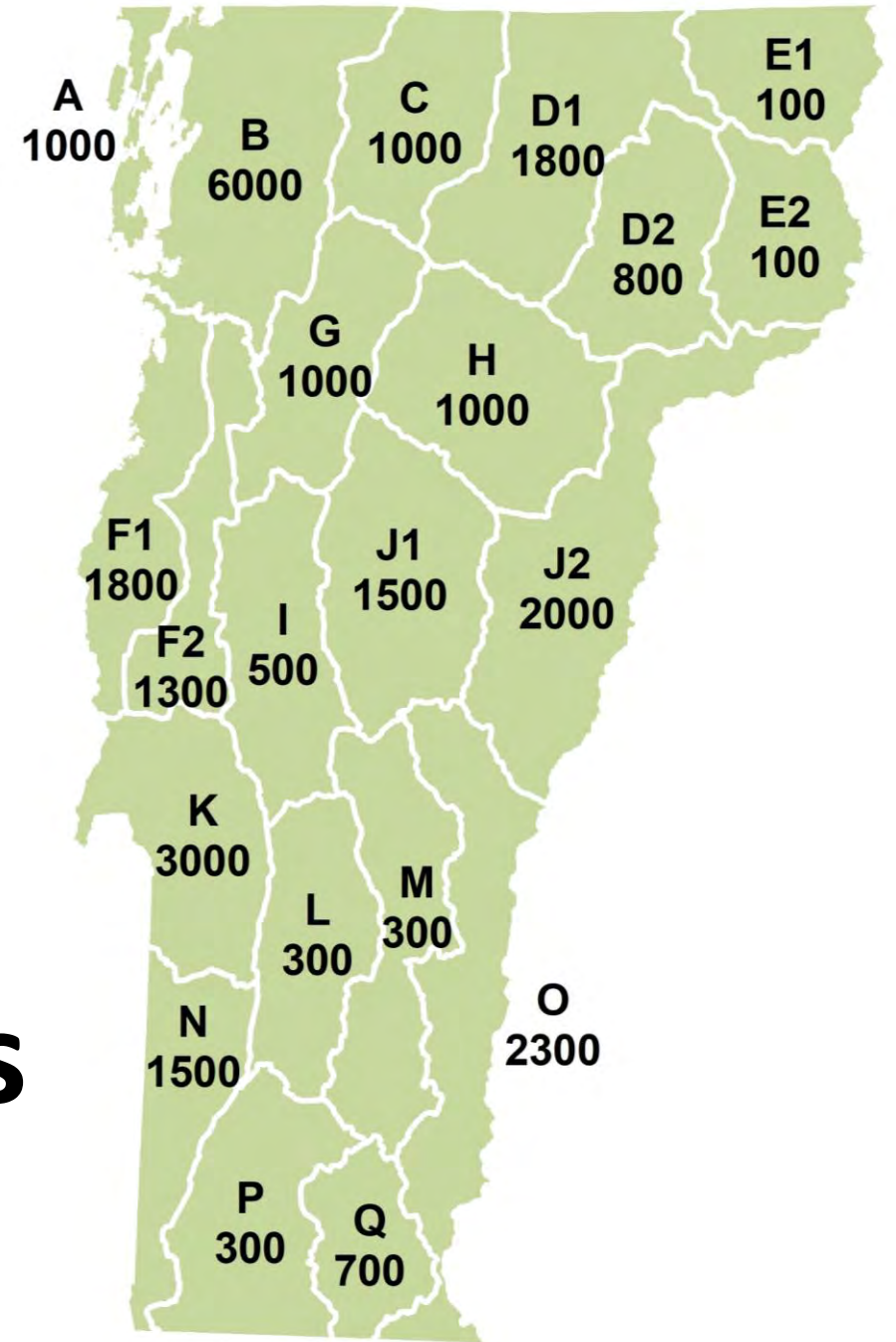
Archery Season

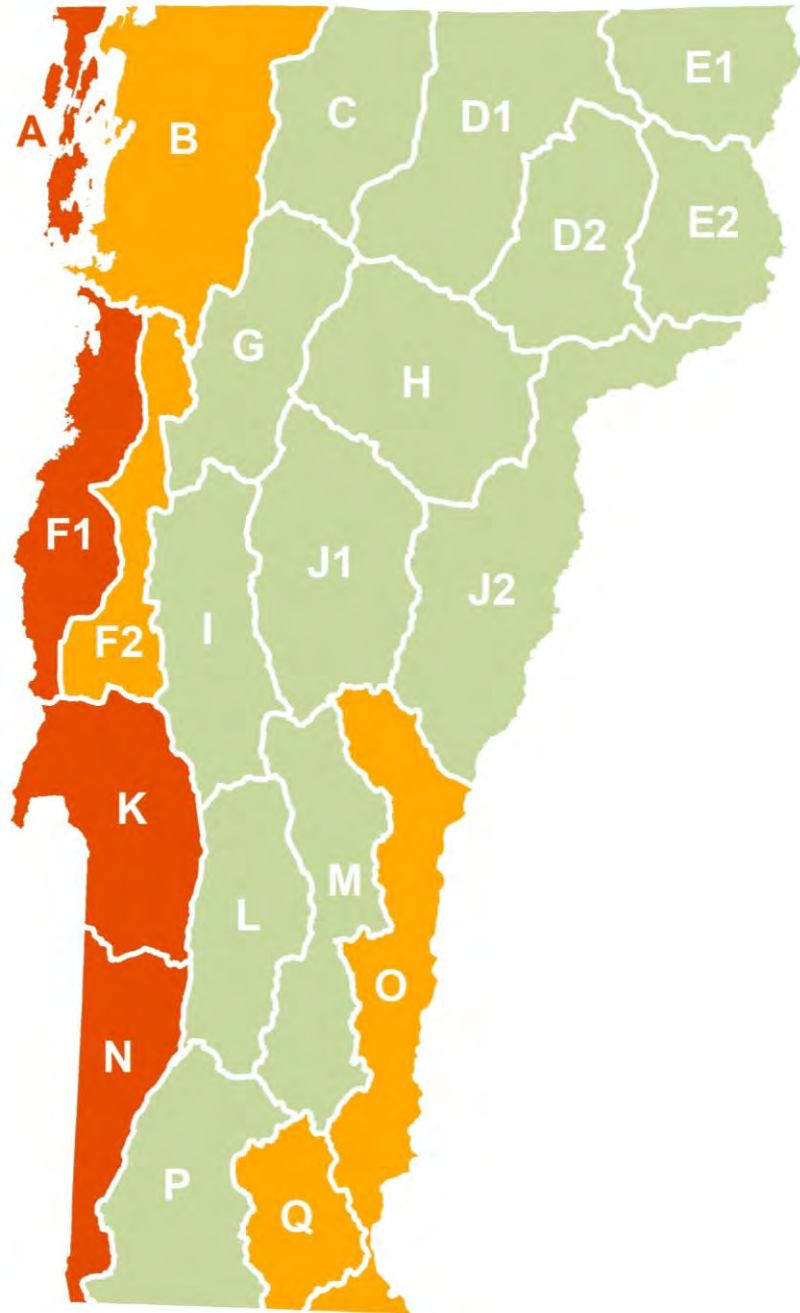
All WMUs open to
Antlerless Hunting

Youth/Novice Season

One deer of either sex
Including any buck (no APR)
In all WMUs

28,300 Antlerless Permits





**Permit Allocation
Exceeds Demand**



Next Steps

Tonight

- Presentation to Board
- Preliminary Approval
(vote on what is presented to public for comment)

Public Comment

- Public Hearings
 - 5/6 – Rutland
 - 5/8 – Thetford
 - Presentation & recommendation available online
- Public Comments by email
(ANR.FWPublicComment@vermont.gov)

May 15th

- F&W Board Final Vote